## Developing Twin Cities Arterial Mobility Performance Measures Using GPS Speed Data

## Minnesota Department of Transportation

## RESEARCH SERVICES

Office of
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May 2013
Research Project
Final Report 2013-14

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Technical Report Documentation Page

| 1. Report No. <br> MN/RC 2013-14 | 2. | 3. Recipients Acc |  |
| :---: | :---: | :---: | :---: |
| 4. Title and Subtitle <br> Developing Twin Cities Arterial Mobility Performance Measures Using GPS Speed Data |  | 5. Report Date <br> May 2013 |  |
| 7. Author(s) <br> Shawn Turner and Tongbin (Teresa) Qu |  | 8. Performing Org | Report No. |
| 9. Performing Organization Name and Address Texas A\&M Transportation Institute The Texas A\&M University System College Station, TX 77843-3135 |  | 10. Project/Task/ <br> 11. Contract (C) <br> (C) 99007 |  |
| 12. Sponsoring Organization Name and Address <br> Minnesota Department of Transportation <br> Research Services <br> 395 John Ireland Boulevard, MS 330 <br> St. Paul, MN 55155 |  | 13. Type of Repor <br> Final Report | d Covered |
| 15. Supplementary Notes http://www.lrrb.org/pdf/201314.pdf |  |  |  |
| 16. Abstract (Limit: 250 words) <br> The overall goal of this study was to use commercially-available travel speed data to develop arterial street mobility performance measures in the eight-county Twin Cities Metropolitan Area. The research team licensed 2011 historical traffic speed data from INRIX for 1,604 directional-miles of arterial streets, and conflated this speed data with MnDOT traffic volume data on the same street network. Based on prevailing practice, TTI recommended travel speed-based mobility performance measures that compare peak traffic speeds to speeds during light daytime traffic. However, it was recognized that light daytime traffic speeds are not necessarily the goal or target for the performance measures, but simply a convenient and easily-measured reference point. Instead, performance measure target values should be context-sensitive and based upon surrounding land use. Multiple measures should be used to quantify and monitor mobility on arterial streets, including delay per mile, travel time index, and the planning time index (a measure of reliability). The exact mobility performance measures and target values are likely to evolve and be refined as MnDOT and partner agencies gain experience in performance monitoring on arterial streets. At this time, TTI recommends calculating, tracking, and gaining experience with multiple measures, while also determining where these measures can be used to improve agency decisions. |  |  |  |
| 17. Document Analysis/DescriptorsMobility, Performance measurement, Travel reliability |  | 18. Availability S No restrictio National Tec Alexandria, | ment available from: formation Services, 22312 |
| 19. Security Class (this report) Unclassified | 20. Security Class (this page) Unclassified | 21. No. of Pages 71 | 22. Price |

# Developing Twin Cities Arterial Mobility Performance Measures Using GPS Speed Data 

## Final Report

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May 2013

Published by:<br>Minnesota Department of Transportation<br>Research Services<br>395 John Ireland Boulevard, MS 330<br>St. Paul, Minnesota 55155

This report documents the results of research conducted by the authors and does not necessarily represent the views or policies of the Minnesota Department of Transportation or Texas A\&M University. This report does not contain a standard or specified technique.

The authors, the Minnesota Department of Transportation, and Texas A\&M University do not endorse products or manufacturers. Trade or manufacturers' names appear herein solely because they are considered essential to this report.

## Acknowledgments

The research described in this report was funded by the Minnesota Department of Transportation. The authors acknowledge members of the project's Technical Advisory Panel, who provided valuable oversight, direction, and feedback:

- Mr. Paul Czech, MnDOT Metro District, research project manager
- Mr. Michael Corbett, MnDOT Metro District
- Mr. Jonathan Ehrlich, Metropolitan Council
- Mr. Jose (Tony) Fischer, MnDOT Metro District
- Mr. Alan Rindels, MnDOT Research Services
- Mr. Phillip Schaffner, MnDOT Office of Statewide Multimodal Planning

At the Texas A\&M Transportation Institute, Mr. Shawn Turner and Ms. Tongbin (Teresa) Qu were the report authors. Ms. Lauren Geng and Mr. Jian Shen provided valuable support with the technical analysis, data manipulation, and map graphic development. Additionally, Dr. Tim Lomax, Dr. David Schrank, and Dr. William Eisele have been instrumental in developing and providing feedback on proposed methods for monitoring the mobility performance of arterial streets.

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## Executive Summary

## Introduction

The overall goal of this study was to use commercially available travel time data to develop arterial street (non-freeway roads) performance measures, and to document the supporting analytical processes for future Minnesota Department of Transportation (MnDOT) analysis and performance reporting.

## Overview of Methods

The approach used in this study was as follows:

1. Obtain travel speed data from commercial data provider.
2. Review mobility performance measures in MnDOT policy documents.
3. Develop arterial street mobility performance measures and supporting analytical process.
a. Define segmentation levels for performance measure reporting.
b. Combine/conflate the travel time data with MnDOT volume data using GIS.
c. Define mobility performance measures and corresponding target values.
d. Calculate, report, and illustrate performance measure results.
4. Document the study methods and findings in a final project report.

Each of these major steps is summarized in the following sections.
Obtain Travel Speed Data
The Texas A\&M Transportation Institute (TTI) issued a request for proposals (see Appendix A) for travel speed data, and three commercial data providers responded. INRIX was selected by MnDOT as the winning data provider and soon thereafter delivered 2011 data for the pre-defined roadway links:

- Roadway location reference (common street name and cross streets, latitude longitude of link endpoints, and spatial relationship with upstream and downstream links);
- Time/date range (hour-of-the-day and day-of-week averages);
- Average speed, reference speed, and distribution percentiles of speed.


## Review of Policy and Practice Regarding Performance Measures

The MnDOT policy documents (i.e., Minnesota Statewide Transportation Policy Plan: 20092028, MnDOT Metro District 20-year Highway Investment Plan 2011-2030) reviewed in this study focus on speed and travel time-based mobility performance measures. They include:

- Travel time index
- Duration and extent of congestion (as defined by speed)
- Travel time reliability
- Travel delay
- Arterial speed index

In other states and regions, the focus was similar in nature, and focused on travel time and speedbased mobility performance measures. The 2010 Highway Capacity Manual (HCM) also uses a speed-based performance measure for arterial streets. In fact, the HCM level of service is determined by the travel speed as a percentage of the base free-flow speed. In principle, this is the same concept on which the travel time index is based.

## Develop Arterial Street Mobility Performance Measures and Supporting Analytical Process

Most of the project analysis was conducted in this step. There were several sub-steps:

1. Define roadway network and reporting segmentation
2. Conflate travel speed network with traffic volume network
3. Define appropriate performance measures
4. Define target values for performance measures
5. Calculate performance measures

All of the technical details for this step are provided in the main part of this project report.

## Findings and Conclusions

TTI researchers developed the following conclusions based on the research and analysis:

1. Private sector data providers are a viable source of travel speed data for mobility performance monitoring on arterial streets. In this project, TTI licensed historical average hourly speed data for 2011 for all arterial streets in the eight-county Twin Cities metropolitan area from INRIX at a total cost of $\$ 22,600$. TTI researchers visually reviewed samples of the INRIX speed data for selected arterial segments and found speed patterns and trends that were as expected.
2. Mobility performance measures for arterial streets should be travel speed-based measures that compare peak traffic speeds to speeds during light traffic, recognizing that the light traffic speed is not a target value but simply a reference point for performance measures. TTI researchers did identify other non-mobility multimodal performance measures that are appropriate for urban streets (such as pedestrian and bicyclist safety). However, it was beyond the scope of this project to define and calculate these other non-mobility measures.
3. Performance measure target values should be context-sensitive and based on surrounding land use. After researching data availability and analyzing several possible attributes to quantify context, TTI researchers chose intersection density. Conceptually, the target values are set lower on streets that have higher intersection density. That is, MnDOT may be "willing to accept" higher congestion levels on urban streets in
downtown or dense, mixed-use districts (than on access-controlled arterials with low intersection density).
4. Multiple performance measures should be used to quantify and monitor mobility on arterial streets. The delay per mile measure (example shown in Figure ES-1, based on target values) includes multiple dimensions of congestion and normalizes the delay values per unit length, allowing comparison among different roadway lengths. The travel time index is another common, easily understood measure, but only captures the intensity dimension of congestion. The recommended reliability measure is the planning time index, which represents the total travel time that should be planned for a specified ontime arrival.
5. The exact mobility performance measures and target values are likely to evolve and be refined as MnDOT and partner agencies gain experience in performance monitoring on arterial streets. At this time, we think it is best to calculate, track, and gain experience with multiple measures, while also determining where these measures can be used to improve agency decisions.


Figure ES-1. Top 20 Congested Directional Arterial Segments, Ranked by Annual Target Delay per Mile

## Chapter 1. Introduction

This report summarizes research conducted by the Texas A\&M Transportation Institute (TTI) to develop and report mobility performance measures on arterial streets and highways in the Minneapolis-St. Paul metropolitan area (or Twin Cities metropolitan area, TCMA). The mobility performance measures were developed and analyzed using travel time/speed data licensed from a commercial data provider. In addition to defining the mobility performance measures, the analysis also included the development of suggested performance measure target values. The remaining sections of this chapter provide an overview of the research study, in terms of objectives and scope.

## Study Overview

The overall goal of this study was to use commercially-available travel time data to develop arterial street (non-freeway roads) performance measures, and to document the supporting analytical processes for future Minnesota Department of Transportation (MnDOT) analysis and performance reporting.

The tasks were as follows:

1. Obtain travel time data from commercial data provider.
2. Review mobility performance measures in MnDOT policy documents.
3. Develop arterial street mobility performance measures and supporting analytical process.
a. Define segmentation levels for performance measure reporting.
b. Combine/conflate the travel time data with MnDOT volume data using GIS.
c. Define mobility performance measures and corresponding target values.
d. Calculate, report, and illustrate performance measure results.
4. Document the study methods and findings in a final project report.

## Study Scope

The study scope was defined in the proposal and was limited as follows:

- Mobility performance measures - There are multiple types of performance measures associated with transportation goals, such as safety, environmental impact, economic impact, etc. The focus of this study was mobility performance measures.
- Arterial streets and highways - This study was focused solely on those roads that have a MnDOT arterial classification (i.e., non-freeway). There are several types of arterials in MnDOT's classification, including urban and rural categories, as well as major and minor classes. Therefore, the study included roads with a wide range of design and operating characteristics, from low-speed urban streets with frequent access, to high-speed rural highways with moderate access control.
- Twin Cities metropolitan area (TCMA) - This study was focused on the metropolitan area as defined by the following eight counties:

1. Anoka
2. Carver
3. Chisago
4. Dakota
5. Hennepin
6. Ramsey
7. Scott, and
8. Washington.

All arterial roads that were included in this study are shown in Figure 1-1. At the request of MnDOT, TTI did include a few additional arterial roads in Sherburne and Wright County.


Figure 1.1: Map of Study Area and Arterial Street Network

## Chapter 2. Background

This chapter provides background information on arterial performance measures from two different contexts: 1) MnDOT policy and planning documents; and 2) Practices in other states.

## MnDOT Policy and Planning Documents

MnDOT’s Minnesota Statewide Transportation Policy Plan: 2009-2028 [1] provides the strategic direction for the transportation system in the next 20-year period. Policy 6 of the plan, Twin Cities Mobility, provides mobility and addresses congestion in the Twin Cities. Table 2-1 outlines the performance measures and indicators selected for monitoring the performance of travel within the Twin Cities Metropolitan Area (TCMA).

Table 2.1: Performance Measures for Policy 6: Travel within the Twin Cities Metro Area

| Performance <br> Measure | Definition/ Description |
| :--- | :--- |
| Travel Time Index <br> (TTI) and Ranking | MnDOT will use the travel time index values and national ranking as <br> reported by the Texas Transportation Institute. |
| Duration and Extent of <br> Congestion on <br> Freeways | The measure to be used is "the percent of freeway miles congested in <br> weekday peak periods". Freeway congestion is defined as speeds <br> below 45 miles per hour (for at least 5 minutes) during the morning <br> and evening peak periods. |
| Transit Ridership | This measure tracks the number of people carried annually on transit <br> throughout the TCMA. |
| Bus-only Shoulders | The number of miles of bus-only shoulders within the TCMA. |
| Incident Clearance | The average incident clearance time (in minutes) for urban freeway <br> incidents (includes stalled cars, crashes, and other things that disrupt <br> normal traffic flow). |
| Metro Signal Retiming <br> on Arterial Routes | The signal retiming frequency (i.e., how often are traffic signals <br> retimed). |
| FIRST Route <br> Coverage | The number of miles covered by the Freeway Incident Response <br> Safety Team (FIRST). |
| Instrumented Principal <br> Arterial Routes | The number of principal arterial street miles in the TCMA <br> instrumented with cameras and pavement sensors. |
| Regional Park-and- <br> Ride Spaces | The number of park-and-ride spaces in the Twin Cities regional park- <br> and-ride system, which is tracked in annual park-and-ride survey. |
| Developmental Measures <br> MnDOT is exploring the feasibility of these additional performance measures: <br> $\bullet$ <br> $\bullet$ <br> $\bullet$ Person Throughput |  |
| • Arterial and Freeway Travel Time Reliability |  |

(Source: Minnesota Statewide Transportation Policy Plan: 2009-2028)

Of the mobility measures listed in the Statewide Transportation Policy Plan, the relevant performance measures for arterials are:

- Travel Time Index
- Duration and Extent of Congestion
- Travel Time Reliability

MnDOT's Metro District 20-year Highway Investment Plan 2011-2030 [2] lists a more specific set of performance measures used to track mobility performance. These measures are very similar to the measures used in the policy plan and are shown below in Table 2-2. The specific measure listed in the Investment Plan for the arterials is the arterial speed index, which is the same as the Travel Time Index for arterials in the Statewide Transportation Policy Plan.

Table 2.2: Performance Measures and Indicators

| Performance <br> Measure | Definition/ Description |
| :--- | :--- |
| Freeway Delay | Minnesota Department of Transportation considers a facility <br> congested when speeds are at 45 miles per hour or less for at least 5 <br> minutes. |
| Travel Time Index <br> (TTI) | The ratio of the travel time during the peak period to the time <br> required to make the same trip at free-flow speeds. |
| Other Performance Indicators Being Considered |  |
| Person throughput | Throughput refers to the number of persons traversing the corridor on <br> both transit and in private vehicles. |
| Reliability | Percent or miles of new managed lanes such as High Occupancy <br> Vehicles (HOV), Bus Rapid Transit (BRT) and High Occupancy Toll <br> (HOT) |
| Arterial (non-freeway) <br> speed index | Actual speed vs. posted speed or free flow conditions |

(Source: MnDOT Metro District 20-year Highway Investment Plan 2011-2030)
The University of Minnesota has developed a system called SMART-SIGNAL that is able to collect and archive event-based traffic signal data simultaneously at multiple intersections. Using the event-based traffic data, SMART-SIGNAL can generate time-dependent performance measures for both individual intersections and arterials including intersection queue length and arterial travel time. The most current information [3,4] indicates that "...the SMART-Signal system has been field-tested on three major arterial corridors in Minnesota including six intersections on Trunk Highway 55 in Golden Valley, eleven intersections on France Avenue in Bloomington, and three intersections on Prairie Center Drive in Eden Prairie. A demonstration project is also being carried out on Orange Grove Boulevard in Pasadena, California. A largescale implementation project currently under discussion with MnDOT will monitor 100 intersections in the Twin Cities area using the SMART-Signal system."

In general, MnDOT is at the beginning of making policies for mobility performance on arterials. The congestion measures for arterials follows the same measures as used for the freeways.

## State-of-the-Practice Outside of Minnesota

## Maricopa Association of Governments, Phoenix, Arizona

The Maricopa Association of Governments (MAG) has developed a Performance Measurement Framework to illustrate the most important characteristics associated with the status of surface transportation in the region. Performance measures are used in the planning and programming processes of MAG. The two examples are 1) the development of the MAG Regional Transportation Plan (RTP) [5] which included a performance-based planning and programming process and 2) the Congestion Management Process [6].

The performance measures developed by MAG focus on the availability of transportation facilities and services, as well as the range of service options provided. Table 3 lists the performance measures developed for various facility types. For the arterials, the following mobility/throughput measures are recommended:

- Mean and $80^{\text {th }}-95^{\text {th }}$ percentile and point-to-point travel times
- Congestion: spatial and temporal
- Travel time variability
- Incident clearance time
- Person and vehicle throughout
- Intersection level of service (based on volume-to-capacity ratio)
- Signal cycle failures/intersection queue size
- Per capita vehicle-miles traveled


## Texas

A University of Texas study [7] gathered information current practices for arterial street performance measures. The research team surveyed 25 Metropolitan Planning Organizations (MPOs), 25 Department of Transportation (DOT) Districts, and 8 Regional Mobility Authorities (RMAs) in Texas for their use of arterial performance measures. The survey results were then ranked by a weighting system, with currently used measures worth twice the weight of planned measures. The weighted results are shown in Figure 2-1.

The study found that these performance measures- volume, travel time, and volume-to-capacity ratio-are the top three measures used for arterial performance in the Texas.


Note: T—tied
Figure 2.1: Arterial Performance Measures from University of Texas Study

## The 2010 Highway Capacity Manual

The 2010 Highway Capacity Manual (HCM) uses the level of service (LOS) criteria for the automobile mode on arterial segments. The criteria for the automobile mode, which are different from the criteria used for the non-automobile modes, are based on performance measures that are field-measureable and perceived by the travelers.
"Two performance measures are used to characterize vehicular LOS for a given direction of travel along an urban street segment. One measure is travel speed for through vehicles. This speed reflects the factors that influence running time along the link and the delay incurred by through vehicles at the boundary intersection. The second measure is the volume-to-capacity ratio for the through movement at the downstream boundary intersection. These performance measures indicate the degree of mobility provided by the segment."

Table 2-3 lists the LOS threshold established for automobile mode on urban streets.

Table 2.3: Level of Service Designation in 2010 Highway Capacity Manual

| Travel Speed as a Percentage <br> of Base Free-Flow Speed (\%) | $<=1.0$ | $>1.0$ |
| :---: | :---: | :---: |
|  | A | F |
| $>67-85$ | B | F |
| $>50-67$ | C | F |
| $>40-50$ | D | F |
| $>30-40$ | E | F |
| $<=30$ | F | F |

Note: *Volume-to-capacity ratio of through movement at downstream boundary intersection
For the performance measures on the boundary intersection, four input data elements were listed on the HCM:

- Through control delay
- Through stopped vehicles
- $2^{\text {nd }}$ - and $3^{\text {rd }}$-term back-of-queue size
- Capacity

For the performance measures on each segment, two input data elements were listed:

- Mid-segment delay
- Mid-segment stops

In the HCM, three performance measures are estimated for each segment travel direction:

- Travel speed,
- Stop rate, and
- Automobile traveler perception score.

The perception score is derived from traveler perception research and is an indication of travelers' relative satisfaction with service provided along the segment.

## University Research

Several universities and/or research groups have researched the feasibility of gathering and archiving traffic signal system data for congestion analysis (similar to the SMART-SIGNAL work by the University of Minnesota). Berkeley Transportations Systems, the developer of the PeMS performance monitoring system software, has developed an arterial component of their PeMS that relies on sensor information as well as signal timing information [6,7]. Portland State University research focused on gathering speed and detector occupancy data from the traffic signal system detectors [8]. Purdue University researchers proposed collecting and logging phase indications and detector actuations on a cycle-by-cycle basis [11]. The performance measures they recommended include the volume-to-capacity ratio and arrival type defined by the Highway Capacity Manual.

## Chapter 2 Summary

The MnDOT policy documents (i.e., Minnesota Statewide Transportation Policy Plan: 20092028, MnDOT Metro District 20-year Highway Investment Plan 2011-2030) reviewed in this study focus on speed and travel time-based mobility performance measures. They include:

- Travel time index
- Duration and extent of congestion (as defined by speed)
- Travel time reliability
- Travel delay
- Arterial speed index

The MnDOT policy documents also indicated that vehicle and person throughput was a mobility performance measure to be considered.

In other states and regions, the focus was similar in nature, and focused on travel time and speedbased mobility performance measures.

The 2010 Highway Capacity Manual (HCM) also uses a speed-based performance measure for arterial streets. In fact, the HCM level of service is determined by the travel speed as a percentage of the base free-flow speed. In principle, this is the same concept on which the travel time index is based.

## Chapter 3. Overview of Methods

This chapter provides an overview of the methods and procedures used to develop and refine arterial performance measures. Each step of the process will serve as a section within this chapter.

1. Obtain (or develop) historical travel speed dataset;
2. Define roadway network and reporting segmentation;
3. Conflate travel speed network with traffic volume network;
4. Define appropriate performance measures;
5. Define target values for performance measures;
6. Calculate performance measures

## Obtain (or Develop) Historical Travel Speed Dataset

The focus of this research project was to use commercially-available travel speed datasets to develop arterial street performance measures. Therefore, TTI prepared and posted a request for proposals (see Appendix A) that identified the required data attributes. Three providers responded: INRIX, Nokia/NAVTEQ, and TomTom. TTI developed criteria for evaluating the responses. The project panel members separately evaluated each proposal, and TTI consolidated the evaluations for consideration by the MnDOT Project Manager. After discussions and deliberation, INRIX was selected by the MnDOT Project Manager as the winning data provider and was notified on September 5. INRIX provided the required data to TTI in mid-September, and the INRIX data currently resides on a TTI computer server.

The INRIX data consists of the following for pre-defined roadway links:

- Roadway location reference (common street name and cross streets, latitude longitude of link endpoints, and spatial relationship with upstream and downstream links);
- Time/date range (hour-of-the-day and day-of-week averages);
- Average speed, reference speed, and distribution percentiles of speed.

The original speed data set provided by INRIX for the Twin Cities Metro Area was quite large (more than 3 gigabytes), and manipulating the raw data required powerful database software. Relational databases like Oracle or SQL Server are commonly used for these large datasets.

In the initial data processing steps, TTI aggregated and summarized the raw speed data into a smaller, derivative dataset (less than 20,000 records, able to fit within a Microsoft Excel spreadsheet). TTI transmitted this derivative summary dataset to MnDOT as a project deliverable, as the INRIX licensing terms permits this aggregate derivative dataset to be freely and publicly distributed.

There are other possible ways to develop travel speed datasets on arterial streets. Historical practice has been for public agencies to conduct floating car travel time studies; however, the cost of floating car data collection is high and provides very limited samples throughout the year.

Other MnDOT-sponsored research underway at the University of Minnesota is estimating realtime travel times using signal controller data [3,4].

## Define Roadway Network and Reporting Segmentation

The study scope was focused solely on those roads that have a MnDOT arterial classification (i.e., non-freeway). There are several types of arterials in MnDOT’s classification, including urban and rural categories, as well as major and minor classes. Therefore, the study included roads with a wide range of design and operating characteristics, from low-speed urban streets with frequent access, to high-speed rural highways with moderate access control.

The study scope was also defined to be within the Twin Cities metropolitan area (TCMA), which includes the following eight counties: 1) Anoka; 2) Carver; 3) Chisago; 4) Dakota; 5) Hennepin; 6) Ramsey; 7) Scott; and, 8) Washington. At MnDOT's request, TTI did include a few additional arterial roads in Sherburne and Wright County. All arterial roads that were included in this study are shown in Figure 1-1.

MnDOT staff provided an electronic geo-referenced (i.e., GIS) file of the defined arterial roadway network for this study. The MnDOT GIS network contained basic roadway inventory attributes, and was segmented at a relatively disaggregate level. For the purposes of performance monitoring and reporting, more aggregate segmentation was desired. Therefore, TTI defined performance reporting segments that combined multiple MnDOT GIS links with the following characteristics:

- One travel direction only;
- Similar cross-section design (e.g., number of lanes, type of land use, etc.);
- Similar operational characteristics (e.g., traffic volumes, speeds, and queuing);
- Approximately 2 to 5 miles in urban areas, as long as 8 to 10 miles in suburban or developing areas;
- Terminates at major cross streets, interchanges, or other traffic generators.

These reporting segments were defined as the minimum reporting level for performance measures. As an example, Table 3-1 shows the performance reporting segments for MN 51 (Snelling Avenue) as it bisects the TCMA. In addition to segments, TTI also defined corridors for performance measures. Corridors were defined as a collection of all segments along a named route, in both directions. As an example using Table 3-1, MN 51 is a corridor for which performance measures will be calculated. The corridor performance measures are aggregated from segment-based performance measures using vehicle-miles of travel (VMT) weighting.

Table 3.1: Example of Segments for MN 51 Northbound (Snelling Avenue)

| Corridor Name | Corridor ID | Segment ID | From | To | Length (mi) |
| :---: | :---: | :---: | :---: | :---: | :---: |
| MN 51 | 0510 | 0300000051001 | MN 5 | MN 51 | 0.88 |
|  |  | 0300000051002 | MN 51 | I-94 | 2.73 |
|  | 0300000051003 | I-94 | MN 36 | 4.02 |  |
|  |  | 0300000051004 | MN 36 | I-694 | 3.86 |
|  |  | Corridor Length |  |  |  |

In total, TTI defined 360 directional reporting segments and 38 corridors, with a total mileage of 1,604 directional-miles. The defined segments are shown in Figure 3-1, and the defined corridors are shown in Figure 3-2.


Figure 3.1: Defined Arterial Segments in the Twin Cities Metropolitan Area


Figure 3.2: Defined Arterial Corridors in the Twin Cities Metropolitan Area

## Conflate Travel Speed Network with Traffic Volume Network

Since the INRIX travel speed data was referenced to different segmentation than the MnDOT network, TTI had to conflate (or combine) the INRIX road network (2,235 unique directional road links) to the MnDOT GIS network (1,009 unique directional road links). Also, to include traffic volumes in any of the mobility performance measures, the INRIX speed network had to be integrated with the MnDOT traffic volume network.

TTI obtained MnDOT's traffic volume network as part of the defined GIS network provided in the previous step. The GIS file contained multiple years of traffic data, and TTI used traffic volumes for the most recent year available, which was 2009.

TTI performed the conflation process within the ESRI ArcView GIS software, using a mostly automated process that has been described elsewhere [12]. The automated network conflation results were reviewed and some adjustments were made by a GIS analyst. Overall, the match rate between the two GIS networks was 98 percent, which was considered excellent.

## Define Appropriate Performance Measures

After obtaining private sector travel speed data and conflating this data onto MnDOT's traffic volume network, the next step was to define the performance measures to be calculated. From the state-of-the-practice review in Chapter 2, most mobility performance measures were based on travel time/speed. TTI also considered the need to be consistent with traditional traffic analysis methods (Highway Capacity Manual), state-of-the-art methods used by "leading" agencies, and the USDOT rulemaking on mobility performance measures that is currently in process.

One finding that did emerge from this step is the recognition that arterial streets, particularly urban streets in downtown or mixed-use settings, serve a variety of multimodal functions other than mobility, and that multimodal, non-mobility performance measures are necessary in these urban settings. Other performance measures include those that support complete streets:

- Crashes and injuries for motorists, pedestrians, and cyclists
- Volume of vehicles, bus passengers, bicycle riders, and users of public space
- Provision of adequate/safe facilities for all potential street users

However, this project was scoped to focus on mobility performance measures, and designation and calculation of other performance measures was beyond the scope of this project. In the future, MnDOT and other regional agencies should consider these mutimodal performance measures. This is consistent with future additions being considered for the Highway Capacity Manual, which includes a multimodal level of service [13].

After reviewing these considerations, TTI determined that best practice for mobility performance measures was to compare actual operating speeds to prevailing traffic speeds during light traffic, recognizing that this uncongested speed is not a target value, but simply a reference point for performance measures. This is consistent with the Highway Capacity Manual, which defines urban street level of service criteria as the ratio of operating speeds to free-flow speed (i.e.,
percent of base free-flow speed). This measure -- the percent of base free-flow speed -- is another common mobility performance measure and is the inverse of the travel time index.

With this basic definition in place, there are multiple speed-based measures that can be calculated. Many of these speed-based measures are likely to be highly correlated, and what is most important for performance monitoring is the change in these measure values. Additionally, the exact mobility performance measures are likely to evolve and be refined as MnDOT and partner agencies gain experience in performance monitoring on arterial streets. Therefore, at this time, TTI recommends an approach to calculate, track, and gain experience with multiple measures, while also determining where these measures can be used to improve agency decisions. Past experience with performance measures has indicated that debates about "THE best measure and THE target value" are counterproductive until several years of actual monitoring experience have been gained.

Therefore, these mobility performance measures are recommended for arterial streets:

1. Person-based congestion delay per mile, peak period and daily total
2. \% of free-flow speed (or its inverse, travel time index)
3. Reliability, expressed as $80^{\text {th }}$ percentile travel time index or $\%$ of trips exceeding travel time index of 2.50

## Congestion Reference Point versus Target Values

All of these mobility performance measures are defined and calculated relative to a congestion threshold, or a point at which travel is considered to be congested. There has been much debate in the transportation profession about a common or standardized definition for congestion, simply because traveler's perceptions and opinions of traffic congestion vary by trip purpose, mode of travel, normal conditions, etc.

For the sake of consistency in measurement, TTI researchers recommend a congestion definition that separates quantitative measurement from travelers’ perceptions. This can be accomplished by defining congestion and unacceptable congestion, a concept first introduced by TTI researchers in 1997 [14,15]. NCHRP Report 398 defined the following terms:

Congestion - travel time or delay in excess of that normally incurred under light or freeflow travel conditions.

Unacceptable Congestion - travel time or delay in excess of an agreed-upon norm [or target value]. The agreed-upon norm may vary by type of transportation facility, geographic location, and time of day.

By using these definitions, traffic congestion can be consistently and systematically measured on any transportation facility anywhere in the world, regardless of mode or context. Because the perceptions of congestion may vary significantly, unacceptable congestion is used to represent the perceptions and expectations of travelers. In the context of this MnDOT project, unacceptable congestion is calculated by defining target values that reflect the prevailing transportation policies and goals.

Because of this distinction, each performance measure will have 2 variations:

1. Light traffic - measure is calculated based on prevailing travel speed/time during light traffic conditions; and,
2. Target - measure is calculated based on target values as defined by transportation policy.

The next section discusses these performance measure target values for arterial streets in more detail.

## Define Target Values for Performance Measures

The key determinant for performance measure targets is a state or region's transportation policy and plan, which defines the goals for the transportation system. Because performance monitoring on arterial streets is an emerging practice for both MnDOT as well as the Metropolitan Council, current policy and planning documents do not explicitly address performance measure target values. However, the following paragraphs describe the process that TTI researchers used to develop initial estimates for target values based on existing MnDOT policy as well as other traffic engineering documents.

Both MnDOT and Metropolitan Council plans emphasize these key points that are useful when considering performance measure targets:

- Recognition that congestion will not be eliminated or significantly reduced.
- Instead, congestion should be mitigated by:
o Strategic highway investment;
o Providing multimodal travel alternatives;
o Changing travel demand patterns; and,
o Planning and implementing appropriate land uses.
Based on this and other language in policy and planning documents, TTI researchers concluded that performance measure target values should be set based on one or more of these attributes:
- Context - the surrounding land use that is being served or will be served in the future.
- Functional class - to a lesser extent, this determines street character and traveler expectations.

For quantifying the context attribute, TTI considered the Metropolitan Council’s Planning Areas as defined in their Regional Development Framework (see Figure 3-3). However, these Planning Area definitions were not fine-grained enough to adequately capture the variations in land use context. For example, there were only two urban planning areas defined: Developing Area and Developed Area. TTI researchers also considered the land use types as defined in Metropolitan Council's travel demand forecasting model, but these were also considered to be inadequate for arterial street performance measure targets.


Figure 3.3: Metropolitan Council 2030 Regional Development Framework
(Source: http://gis.metc.state.mn.us/mapgallery/pdfs/Framework/framework2030_pa_8x11.pdf)

Intersection density is sometimes used to characterize development type and/or characteristics. Block sizes tends to be shorter in dense, mixed-use, downtown areas. Conversely, block sizes are typically longer in suburban and developing areas. Intersection density for this project was calculated using the GIS network provided by MnDOT, which included local streets but did not include alleys or commercial driveways.

TTI also considered several attributes to characterize functional classification, as there is a need to differentiate between "high-type" suburban highways that primarily provide through mobility, versus urban streets that serve multiple functions aside from mobility.

One possibility is the Arterial Class that was defined in the 2000 Highway Capacity Manual. These Arterial Classes were defined based on intended street function, character, and approximate free-flow speed as follows:

- Class I: 50 mph typical free-flow, ranges from 45-55 mph
- Class II: 40 mph typical free-flow, ranges from 35-45 mph
- Class III: 35 mph typical free-flow, ranges from 30-35 mph
- Class IV: 30 mph typical free-flow, ranges from 25-35 mph

However, these Arterial Classes were not included in the 2010 Highway Capacity Manual. Further, MnDOT’s Metro District does not use this HCM Arterial Class attribute and instead follows the Met Council’s definition of Major Arterials and Minor Arterials (which are subdivided into $A$ Minor and $B$ Minor arterials).

After considering and experimenting with multiple attributes to reflect both land use context and street functional classification, TTI researchers selected a single attribute of Intersection Density that reflects both land use context and street functional class in a single variable. The Intersection Density was calculated based upon the MnDOT GIS network file. This GIS network included all functional classes, so signalized as well as unsignalized intersections were counted. However, alleys and driveways were not included in the GIS network and therefore were not included in the calculation of intersection density.

Other classification variables for setting arterial streets performance measure targets are possible; however, based on data currently available, we recommend Intersection Density. Sub-categories of intersection density were based on MnDOT's Access Management policy, which recommends access frequency based on functional class and area/facility type. Therefore, the following intersection density ranges were selected (see Figure 3-4):

- Less than 2 intersections per mile
- 2 to 4 intersections per mile
- 4 to 8 intersections per mile
- Greater than 8 intersections per mile

The exact category endpoints and number categories were selected for consistency with MnDOT Access Management policy and ease of use/reference. For example, 2 intersections per miles translates to an average intersection spacing of $1 / 2$-mile, 4 intersections per miles translates to an average intersection spacing of $1 / 4$-mile, etc.


Figure 3.4: Proposed Intersection Density Categories for Performance Measure Targets

Next, TTI considered target speed values for each of these four intersection density categories. We initially considered the "percent of free-flow speed" values as defined in the Highway Capacity Manual for different levels of service (Table 2-3). However, these "percent of base free-flow speed" values were adjusted because the base free-flow speed as defined in the 2010 Highway Capacity Manual is the prevailing light traffic speed with NO traffic control signal delay included, whereas the congestion threshold as determined from the measured speed data does include traffic control signal delay. Therefore, the Highway Capacity Manual percentage values from Table 2-3 were adjusted to account for this difference in definitions of free-flow speed.

Table 3-2, then, presents the recommended performance measure target values for different intersection density categories. It should be recognized that these are preliminary targets that are likely to evolve as more experience is gained with performance monitoring on arterial streets. Ultimately, the target values will be set according to state and regional policies and plans (i.e., regarding what is a realistic target to achieve).

Table 3.2: Performance Measure Target Values Based on Intersection Density

| Intersection Density <br> (intersections per mile) | Target Value $=$ <br> Percent of Prevailing Light Traffic <br> Speed |
| :---: | :---: |
| Less than 2 | 100 |
| 2 to 4 | 90 |
| 4 to 8 | 85 |
| More than 8 | 75 |

Note: To determine actual target speed, the percentage value is multiplied by the prevailing speed in light traffic, which is calculated from measured traffic speed data during daytime hours.

## Calculate Performance Measures

Three mobility performance measures were calculated for the MnDOT arterial network at different spatial and temporal levels. The three spatial levels are: 1 ) the segment by direction (as shown in Figure 3-1), 2) the corridor (as shown in Figure 3-2), and 3) the entire arterial system. The temporal levels used to calculate performance measures are the entire year and typical workday peak periods which are defined by setting 6am-9am as the morning peak period and $4 \mathrm{pm}-7 \mathrm{pm}$ as the evening peak period.

The formulation and use of the measures are described as follows.

1. Delay

The total delay is used to measure congestion magnitude. The total segment delay is formulated in Equation 1 using a reference travel time. It can be reformulated with a congestion threshold speed in Equation 2. It can be seen from Equation 3 that the total delay divided by segment length is a function of congestion threshold speed. Two traffic
conditions corresponding to two congestion threshold speeds were used to estimate delay, namely, the daytime light traffic speed and the target speed. The daytime light traffic speed is calculated by averaging the fastest two hourly speeds during 6 am to 8 pm . The target speed is obtained by multiplying the daytime light traffic speed by the target values introduced in Table 3-2.
$\begin{gathered}\text { Total Segment Delay } \\ (\text { vehicle-minutes })\end{gathered}=\left[\begin{array}{c}\text { Actual Travel Time } \\ (\text { minutes })\end{array}-\begin{array}{c}\text { Reference Travel Time } \\ (\text { minutes })\end{array}\right] \times \begin{gathered}\text { Vehicle Volume } \\ (\text { vehicles })\end{gathered}$
Equation 1

Total Segment Delay
(vehicle-hours)
$=\left[\frac{1}{\frac{1}{\text { Average Speed }}}-\frac{1}{(m p h)} \begin{array}{c}\text { Congestion Threshold Speed } \\ (\text { mph })\end{array}\right] \times \begin{gathered}\text { Vehicle Miles Traveled (VMT) } \\ \text { (vehicle miles) }\end{gathered}$

Equation 2


Equation 3

Here is an example to illustrate the calculation. A segment of MN-51 with a length of 2.73 mile, the average speed from 7 am to 8 am is 25.6 mph and the $80^{\text {th }}$ percentile speed is 18 mph , the vehicle miles traveled (VMT) for the hour is 8,617 vehicle miles. If 29 mph is the congestion threshold speed (which is calculated by averaging the highest two speeds during the 14 daytime hours $6 \mathrm{am}-8 \mathrm{pm}$ ), the hourly segment delay would be 39 vehicle hours using Equation 2 ((1/25.6-1/29) x 8,617).

## 2. Travel Time Index (TTI)

TTI is used to measure congestion intensity. It is the ratio of time spent in traffic during peak traffic times as compared to light or free flow traffic times. For example, a TTI value of 1.2 indicates that for a 15-minute trip in light traffic, the average travel time for the trip is 18 minutes ( 15 minutes $\times 1.20=18$ minutes), which is 20 percent longer than light traffic travel time. The formulation of TTI is presented in Equation 4. If speed is used in calculation, TTI can also be reformulated with congestion threshold speed in Equation 5. The daytime light traffic speed was used as the congestion threshold speed for the project.
$T T I=\frac{\text { Average Travel Time }(\text { minutes })}{\text { ReferenceTravel Time }(\text { minutes })}$

TTI $=\frac{\text { Congestion } \text { Threshold Speed }(m p h)}{\text { Average Travel Speed }(m p h)}$

Using the example for the delay measure, the travel time index for the hour would be 1.13 (29mph / 25.6mph) using Equation 5.
3. Planning Time Index (PTI)

PTI is used to measure congestion reliability. The planning time index represents the total travel time that should be planned when an adequate buffer time is included. The planning time index compares near-worst case travel time to a travel time in light or freeflow traffic. For example, a planning time index of 1.60 means that for a 15-minute trip in light traffic, the total time that should be planned for the trip is 24 minutes ( 15 minutes $\times 1.60=24$ minutes). The planning time index is computed as the $80^{\text {th }}$ percentile travel time divided by the reference travel time (Equation 6) which is under the daytime light traffic condition for this project. The PTI can also be reformulated with congestion threshold speed in Equation 7.

$$
P T I=\frac{80^{\text {th }} \text { Percentile Travel Time }(\text { minutes })}{\text { Reference Travel Time }(\text { minutes })}
$$

Equation 6

PTI $=\frac{\text { Congestion Threshold Speed }(m p h)}{80^{\text {th }} \text { Percentile Travel Speed }(m p h)}$
Equation 7

Using the example for the delay measure, the planning time index for the hour would be 1.61 ( $29 \mathrm{mph} / 18 \mathrm{mph}$ ) using Equation 7.

Tables 3-3 through 3-6 illustrate the calculation of these performance measures for the entire day of the segment of MN-51.

Table 3.3: Example Segment Information

| Segment ID | Street <br> Name | Direction | From | To | Length | Day of <br> Week |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 0300000051002 | MN-51 | SB | I-94 | Snelling <br> Ave | 2.73 | Week Day |

Table 3.4: Target Value Lookup Table

| Intersection Density (Numbers per mile) | Target Value |
| :---: | :---: |
| 0 | $100 \%$ |
| 1 | $100 \%$ |
| 2 | $90 \%$ |
| 3 | $90 \%$ |
| 4 | $85 \%$ |
| 5 | $85 \%$ |
| 6 | $85 \%$ |
| 7 | $85 \%$ |
| 8 | $85 \%$ |
| 9 | $75 \%$ |
| $>9$ | $75 \%$ |

Table 3.5: Annual Delay and Annual Target Delay Calculation

| Hour | Length <br> (a) <br> (Table 1) | Intersection <br> Density (numbers per mile) <br> (Table | Target <br> Value ${ }^{1}$ <br> (b) <br> 2) | Average <br> Speed <br> (mph) <br> (c) | Light Traffic Daytime Speed $^{2}$ (mph) <br> (d) | Target <br> Speed ${ }^{3}$ <br> (mph) <br> (e) $=(\mathrm{b}) *(\mathrm{~d})$ | Travel Time Difference ${ }^{4}$ <br> (f) $=\operatorname{Max}\left(\frac{1}{(c)}-\frac{1}{(d)}, 0\right)$ | Hourly VMT (Vehicle Miles) <br> (g) | Hourly Delay <br> (h) $=(\mathrm{f}) *(\mathrm{~g})$ | Target Travel Time Difference ${ }^{5}$ <br> (i) $\begin{aligned} & =\operatorname{Max}\left(\frac{1}{(c)}\right. \\ & \left.-\frac{1}{(e)}, 0\right) \end{aligned}$ | Hourly <br> Target Delay <br> (j) $=(\mathrm{i}) *(\mathrm{~g})$ | Annual <br> Person Delay Per Mile $\begin{gathered} \begin{array}{c} \mathbf{( k )} \\ (h) * 1.25 * 52 \\ (a) \end{array} \end{gathered}$ | Annual <br> Target Delay Per Mile $=\frac{\begin{array}{c} (\mathbf{l}) \\ (j) * 1.25 * 52 \end{array}}{(a)}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 0 | 2.73 | 17 | 0.75 | 30 | 29 | $29 * 0.75=21$ | $\begin{gathered} \operatorname{Max}(1 / 30-1 / 29, \\ 0)=0 \end{gathered}$ | 1,464 | $\begin{gathered} 0 * 1464 \\ =0 \end{gathered}$ | $\begin{aligned} & \operatorname{Max}(1 / 30- \\ & 1 / 21,0)=0 \end{aligned}$ | $\begin{gathered} 0 * \\ 1464= \end{gathered}$ | $\begin{gathered} 0 * 1.25 \\ * 52 / 2.73=0 \end{gathered}$ | $\begin{gathered} 0 * 1.25 * \\ 52 / 2.73=0 \end{gathered}$ |
| 1 | 2.73 | 17 | 0.75 | 30 | 29 | 21 | 0 | 896 | 0 | 0 | 0 | 0 | 0 |
| 2 | 2.73 | 17 | 0.75 | 30 | 29 | 21 | 0 | 617 | 0 | 0 | 0 | 0 | 0 |
| 3 | 2.73 | 17 | 0.75 | 30 | 29 | 21 | 0 | 579 | 0 | 0 | 0 | 0 | 0 |
| 4 | 2.73 | 17 | 0.75 | 30 | 29 | 21 | 0 | 952 | 0 | 0 | 0 | 0 | 0 |
| 5 | 2.73 | 17 | 0.75 | 28 | 29 | 21 | 0.000769299 | 2,425 | 2 | 0 | 0 | 44 | 0 |
| 6 | 2.73 | 17 | 0.75 | 27 | 29 | 21 | 0.00237461 | 5,788 | 14 | 0 | 0 | 328 | 0 |
| 7 | 2.73 | 17 | 0.75 | 25 | 29 | 21 | 0.004502127 | 8,617 | 39 | 0 | 0 | 925 | 0 |
| 8 | 2.73 | 17 | 0.75 | 26 | 29 | 21 | 0.004132297 | 8,679 | 36 | 0 | 0 | 855 | 0 |
| 9 | 2.73 | 17 | 0.75 | 24 | 29 | 21 | 0.005880295 | 8,956 | 53 | 0 | 0 | 1256 | 0 |
| 10 | 2.73 | 17 | 0.75 | 24 | 29 | 21 | 0.006901694 | 10,221 | 71 | 0 | 0 | 1682 | 0 |
| 11 | 2.73 | 17 | 0.75 | 24 | 29 | 21 | 0.007493086 | 11,775 | 88 | 0 | 0 | 2104 | 0 |
| 12 | 2.73 | 17 | 0.75 | 24 | 29 | 21 | 0.006719416 | 12,403 | 83 | 0 | 0 | 1987 | 0 |
| 13 | 2.73 | 17 | 0.75 | 25 | 29 | 21 | 0.005750436 | 12,422 | 71 | 0 | 0 | 1703 | 0 |
| 14 | 2.73 | 17 | 0.75 | 24 | 29 | 21 | 0.006839649 | 13,829 | 95 | 0 | 0 | 2255 | 0 |
| 15 | 2.73 | 17 | 0.75 | 23 | 29 | 21 | 0.008039923 | 16,369 | 132 | 0 | 0 | 3138 | 0 |
| 16 | 2.73 | 17 | 0.75 | 23 | 29 | 21 | 0.008064418 | 17,989 | 145 | 0 | 0 | 3459 | 0 |
| 17 | 2.73 | 17 | 0.75 | 24 | 29 | 21 | 0.006322855 | 15,670 | 99 | 0 | 0 | 2362 | 0 |
| 18 | 2.73 | 17 | 0.75 | 28 | 29 | 21 | 0.000629813 | 10,887 | 7 | 0 | 0 | 163 | 0 |
| 19 | 2.73 | 17 | 0.75 | 29 | 29 | 21 | 0 | 8,390 | 0 | 0 | 0 | 0 | 0 |
| 20 | 2.73 | 17 | 0.75 | 30 | 29 | 21 | 0 | 7,010 | 0 | 0 | 0 | 0 | 0 |
| 21 | 2.73 | 17 | 0.75 | 30 | 29 | 21 | 0 | 5,738 | 0 | 0 | 0 | 0 | 0 |
| 22 | 2.73 | 17 | 0.75 | 30 | 29 | 21 | 0 | 4,247 | 0 | 0 | 0 | 0 | 0 |
| 23 | 2.73 | 17 | 0.75 | 30 | 29 | 21 | 0 | 2,767 | 0 | 0 | 0 | 0 | 0 |

Note: 1. Target value represents the discount for reference speed, based on different intersection density (see table 3-4).
2. Light Traffic Daytime Speed is the average of the highest 2 speeds during 14 daytime hours ( $6 \mathrm{am}-8 \mathrm{pm}$ ). In the above case, hour 18 ( $6 \mathrm{pm}-7 \mathrm{pm}$ ) and 19 ( $7 \mathrm{pm}-8 \mathrm{pm}$ ) with speed 28 mph and 29 mph are the highest 2 speeds during the 14 hours.
3. Target speed is the light traffic daytime speed multiplied by target value.
4. Travel time difference is the travel time difference between average speed and light traffic daytime speed. Use 0 when the calculated value is less than 0 , meaning that the average speed is
faster than the light traffic daytime speed and there is no delay.
5 . Same as 4, but use target speed instead of light traffic daytime speed.

Table 3.6: Travel Time Index and Planning Time Index Calculation

| Hour | Hourly Vehicle Miles Traveled <br> (a) | Average Speed <br> (b) | 80 ${ }^{\text {th }}$ percentile Speed <br> (c) | Light Traffic Daytime Speed <br> (d) | Travel Time Index $=\max \left(\frac{(\mathrm{en})}{(\mathrm{b})} / \frac{60}{(d)}, 1\right)$ | $\begin{aligned} & \begin{array}{l} \text { Planning Time Index } \\ \\ \left(80^{t h} \text { percentile }\right) \\ \text { (f) } \\ =\max \left(\frac{60}{(c)} / \frac{60}{(d)}, 1\right) \end{array} \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 0 | 1,464 | 30 | --- | 29 | $\operatorname{Max}((60 / 30) /(60 / 29), 1)=1$ | --- |
| 1 | 896 | 30 | --- | 29 | 1.00 | --- |
| 2 | 617 | 30 | --- | 29 | 1.00 | --- |
| 3 | 579 | 30 | --- | 29 | 1.00 | --- |
| 4 | 952 | 30 | 26 | 29 | 1.00 | 1.09 |
| 5 | 2,425 | 28 | 23 | 29 | 1.02 | 1.23 |
| 6 | 5,788 | 27 | 21 | 29 | 1.07 | 1.36 |
| 7 | 8,617 | 25 | 18 | 29 | 1.13 | 1.61 |
| 8 | 8,679 | 26 | 19 | 29 | 1.12 | 1.51 |
| 9 | 8,956 | 24 | 17 | 29 | 1.17 | 1.65 |
| 10 | 10,221 | 24 | 16 | 29 | 1.20 | 1.76 |
| 11 | 11,775 | 24 | 15 | 29 | 1.21 | 1.86 |
| 12 | 12,403 | 24 | 16 | 29 | 1.19 | 1.80 |
| 13 | 12,422 | 25 | 17 | 29 | 1.16 | 1.67 |
| 14 | 13,829 | 24 | 16 | 29 | 1.20 | 1.75 |
| 15 | 16,369 | 23 | 16 | 29 | 1.23 | 1.78 |
| 16 | 17,989 | 23 | 15 | 29 | 1.23 | 1.90 |
| 17 | 15,670 | 24 | 16 | 29 | 1.18 | 1.82 |
| 18 | 10,887 | 28 | 20 | 29 | 1.02 | 1.43 |
| 19 | 8,390 | 29 | 20 | 29 | 1.00 | 1.43 |
| 20 | 7,010 | 30 | 23 | 29 | 1.00 | 1.23 |
| 21 | 5,738 | 30 | 16 | 29 | 1.00 | 1.82 |
| 22 | 4,247 | 29 | --- | 29 | 1.00 | --- |
| 23 | 2,767 | 29 | --- | 29 | 1.00 | --- |
|  |  |  |  | Weighted Average ${ }^{1}$ | 1.14 | 1.68 |
| Weighted Average (AM Peak): hour 6,7,8 |  |  |  |  | 1.11 | 1.51 |
| Weighted Average (PM Peak): hour 16,17,18 |  |  |  |  | 1.16 | 1.76 |

Note: 1. Weighted Average Travel Time Index use Hourly Vehicle Miles Traveled (a) as weights.

## Chapter 4. Results

Based on the analysis methods described in the previous chapters, the following performance measure results were obtained for the entire MnDOT arterial street network:

| Length of Arterial System: | 1,764 miles |
| :--- | :--- |
| Total Annual Delay: | 7.6 million person-hours |
| Peak Period Delay: | 3.8 million person-hours |
| Total Annual Target Delay: | 4.1 million person-hours |
| Average Delay per Mile: | 4,301 person-hours per mile |
| Average Target Delay per Mile: | 2,308 person-hours per mile |
| AM Peak Travel Time Index: | 1.07 |
| PM Peak Travel Time Index: | 1.08 |
| AM Peak Planning Time Index: | 1.36 |
| PM Peak Planning Time Index: | 1.41 |

Figure 4-1 shows the top 20 most congested arterial segments in the Metro District by the measure of delay per mile. The measure was calculated based on the light daytime traffic condition. Because of the variations in travel patterns, surrounding land uses, and signal timing plans among corridors, it is suggested not to specify a fixed time frame for such light traffic condition for all segments. Instead, choosing the fastest two hourly speeds within the 14 -hour daytime period (defined as 6 am to 8 pm ) gives the highest speed the segment can achieve under those daytime conditions. The legend in the Figure $4-1$ shows that most of these 20 segments have a high intersection density.

Figure $4-2$ shows the top 20 most congested arterial segments in the Metro District by the measure of target delay per mile. Target delay used the target speed as the congestion threshold speed to calculate the delay. The arterial segments with higher intersection density were applied with lower target values due to certain acceptance of delay in these subareas. Therefore, when target speed was used as congestion threshold, the segments with lower intersection density are shown as the most congested (as seen in Figure 4-2) comparing to the segments in Figure 4-1. In other words, the congestion evaluation standard was not lowered for the low intersection density segments.

Figure 4-3 and Figure 4-4 respectively show the annual delay per mile and annual target delay per mile for the entire Metro area arterial network.

Figure $4-5$ shows the top 20 most congested arterial segments in the morning peak period (6am9am) of an average weekday by the measure of Travel Time Index. Since the Travel Time Index measures the intensity of the congestion, the directions of these congested segments would indicate the primary directions of the corridors during the morning peak. As can be seen from Figure 4-3, the directions of the segments identified pointed toward the city center.

Figure 4-6 shows the top 20 most congested arterial segments in the evening peak period (4pm7 pm ) of an average weekday by the measure of Travel Time Index. The directions of these congested segments identified indicated the primary directions of the corridors for the evening peak which tend to point away from the city center.

Figure 4-7 and Figure 4-8 respectively show the morning and evening peak period Travel Time Index for the entire Metro area arterial network.

Figure 4-9 shows the top 20 most congested arterial segments in the morning peak period (6am9 am ) of an average weekday by the measure of Planning Time Index. The segments identified by the Planning Time Index have a high overlap with the segments identified by the Travel Time Index. However, since the planning time index measures the reliability, the segments identified by the measure have high variation in travel time. The high inconsistency could be due to factors such as road construction, incidents, weather, and geographic locations.

Figure $4-10$ shows the top 20 most congested arterial segments in the evening peak period (4pm7 pm ) of an average weekday by the measure of Planning Time Index.

Figure 4-11 and Figure 4-12 respectively show the morning and evening peak period Planning Time Index for the entire Metro area arterial network.


Figure 4.1: Top 20 Congested Arterial Segments by Annual Delay Per Mile (Daytime Light Traffic)


Figure 4.2: Top 20 Congested Directional Arterial Segments by Annual Target Delay per Mile (Target Values based upon Intersection Density)


Figure 4.3: All Directional Arterial Segments by Annual Delay Per Mile (Daytime Light Traffic)


Figure 4.4: All Directional Arterial Segments by Annual Target Delay Per Mile (Target Values based upon Intersection Density)


Figure 4.5: Top 20 Congested Directional Arterial Segments in the Morning Peak (6-9am) by Travel Time Index (Daytime Light Traffic)


Figure 4.6: Top 20 Congested Directional Arterial Segments in the Evening Peak (4-7pm) by Travel Time Index (Daytime Light Traffic)


Figure 4.7: All Directional Arterial Segments in the Morning Peak (6-9am) by Travel Time Index (Daytime Light Traffic)


Figure 4.8: All Directional Arterial Segments in the Evening Peak (4-7am) by Travel Time Index (Daytime Light Traffic)


Figure 4.9: Top 20 Unreliable Directional Arterial Segments in the Morning Peak (6-9am) by Planning Time Index (Daytime Light Traffic)


Figure 4.10: Top 20 Unreliable Directional Arterial Segments in the Evening Peak (4-7pm) by Planning Time Index (Daytime Light Traffic)


Figure 4.11: Directional Arterial Segments in the Morning Peak (6-9am) by Planning Time Index (Daytime Light Traffic)


Figure 4.12: All Directional Arterial Segments in the Evening Peak (4-7pm) by Planning Time Index (Daytime Light Traffic)

## Chapter 5. Conclusions and Recommendations

The overall goal of this study was to use commercially available travel time data to develop arterial street (non-freeway roads) performance measures. The previous chapters describe the research and analysis we performed to meet this overall goal. This final chapter summarizes our main conclusions and recommendations, with an emphasis on implementing these research results within MnDOT.

We developed the following conclusions and recommendations based on our research and analysis:

1. Private sector data providers are a viable source of travel speed data for mobility performance monitoring on arterial streets. In this project, we used a competitive request for proposals (RFP) to license historical average hourly speed data for 2011 for all arterial streets in the eight-county Twin Cities metropolitan area. INRIX was selected from three RFP respondents, with a bid of $\$ 22,600$ for the licensing terms of this project (see Appendix A). We visually reviewed samples of the INRIX speed data for selected arterial segments and found speed patterns and trends that were as expected. This private sector speed data has an advantage over other possible arterial street data sources (such as the SMART-SIGNAL data): it is immediately available at relatively low cost for the entire arterial street network.
2. Mobility performance measures for arterial streets should be travel speed-based measures that compare peak traffic speeds to speeds during light traffic, recognizing that the light traffic speed is not a target value but simply a reference point for performance measures. This recommendation is consistent with current MnDOT policy documents, as well as current practice with other agencies and current discussions about USDOT rulemaking on congestion performance measures. Arterial street performance measures have seen limited use by other agencies, primarily because of data availability issues. We did identify other non-mobility multimodal performance measures that are appropriate for urban streets (such as pedestrian and bicyclist safety). However, it was beyond the scope of this project to define and calculate these other non-mobility measures.
3. Performance measure target values should be context-sensitive and based on surrounding land use. After researching data availability and analyzing several possible attributes to quantify context, we chose intersection density. For example, if an arterial street has high intersection density (e.g., urban street in downtown or dense, mixed-use district), then it is more likely to serve higher levels of access and lower levels of mobility. Conversely, an arterial street with low intersection density (e.g., accesscontrolled suburban highway) is designed to serve higher levels of mobility and lower levels of access. Conceptually, then, the target values are set lower on streets that have higher intersection density. That is, MnDOT may be "willing to accept" higher congestion levels on urban streets in downtown or dense, mixed-use districts (than on access-controlled arterials with low intersection density).
4. Multiple performance measures should be used to quantify and monitor mobility on arterial streets. The delay per mile measure (calculated based on target values) includes multiple dimensions of congestion (i.e., duration, extent, and intensity) and normalizes the delay values per unit length, allowing comparison among different roadway lengths. The travel time index is another common, easily understood measure, but only captures the intensity dimension (i.e., how bad is it?) of congestion. The recommended reliability measure is the planning time index, which represents the total travel time that should be planned for a specified on-time arrival (i.e., $80 \%$ and $95 \%$ on-time arrival).
5. The exact mobility performance measures and target values are likely to evolve and be refined as MnDOT and partner agencies gain experience in performance monitoring on arterial streets. At this time, we think it is best to calculate, track, and gain experience with multiple measures, while also determining where these measures can be used to improve agency decisions. We think that debates about "THE best measure" and "THE target value" are counterproductive until several years of monitoring experience on arterial streets have been gained.

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## Appendix A: Request for Proposals Used to License Data

## Request for Proposals (RFP)

## Historical Traffic Speed Data on Minneapolis-St. Paul Roadway Network

July 16, 2012
Under contract to the Minnesota Department of Transportation (MnDOT), the Texas Transportation Institute (TTI) is developing mobility performance measures for the roadway network in the Minneapolis-St. Paul region that requires historical traffic speed data. In lieu of manually conducting travel time and speed runs, TTI and MnDOT would like to license regionwide historical traffic speed data from a private company that is already engaged in collecting traffic speed data for real-time traveler information purposes. The intent of this RFP is to procure and license, in a single transaction, historical speed data for the major road network in the Minneapolis-St. Paul region for one or more years. Additional details and specifications are contained below.

## Required Specifications

On behalf of MnDOT, TTI has identified the following specifications as requirements. Proposals that do not meet these specifications will be considered non-responsive.

1. Average traffic speeds shall be provided in 60 -minute intervals for each day of the week (e.g., Sunday, Monday, etc. through Saturday), for each segment and direction of all Traffic Message Channel (TMC) designated roads in the Minneapolis-St. Paul region. For the purposes of this RFP:
a. The Minneapolis-St. Paul region is defined as the following 8 counties: Anoka, Carver, Chisago, Dakota, Hennepin, Ramsey, Scott, and Washington.
b. The approximate anticipated mileage for the 8-county region for each FRC category is:
i. FRC 1: ~550 directional miles
ii. FRC 2: $\sim 1,060$ directional miles
iii. FRC 3: $\sim 3,385$ directional miles
iv. FRC 4: $\sim 1,590$ directional miles
v. FRC 5: $\sim 1,030$ directional miles
2. In addition to average traffic speeds, the following statistical measures shall be provided for the traffic speed data:
a. Sample size
b. Minimum speed
c. Maximum speed
d. Standard deviation
e. Speed percentiles as follows: $5^{\text {th }}, 10^{\text {th }}, 20^{\text {th }}, 30^{\text {th }}, 40^{\text {th }}, 50^{\text {th }}, 60^{\text {th }}, 70^{\text {th }}, 80^{\text {th }}, 85^{\text {th }}$, $90^{\text {th }}, 95^{\text {th }}$
3. Average traffic speeds shall be referenced to the current version (at the time of proposal submittal) of the Traffic Message Channel (TMC)-encoded network, and location information (start and end latitude/longitude, or GIS polyline) shall be provided for each unique TMC path.
4. Average traffic speeds for all hours of the day should be provided. If average traffic speeds are not available during low-volume overnight hours, then a free-flow (reference) speed shall be provided for each TMC path to indicate average traffic speeds during light traffic.
5. Average traffic speeds shall be provided for the 2011 calendar year.
6. Licensing rights shall be provided to the current version (as of the date of proposal submittal) of the TMC-encoded network in the Minneapolis-St. Paul region, both in ESRI shapefile format and in a TMC location code table in CSV format. The TMC location code table shall include, at a minimum, the following TMC path attributes:
a. Roadway name
b. Cross street
c. Cardinal direction of travel (i.e., northbound, southbound, eastbound, westbound)
d. Length of TMC path (in miles)
e. FRC code
f. FIPS county name or county code
7. Licensing rights shall be provided that permits TTI to verbally disclose a few selected average speed data values on TMC paths to MnDOT and their public sector partners in the state of Minnesota. The purpose of this limited verbal disclosure is to assure MnDOT and their public sector partners of the quality and integrity of the average speed data values, without publicly releasing all of the TMC path average speed values.
8. Perpetual licensing rights shall be provided that permits TTI to analyze the speed data and create derivative congestion statistics for the purposes of developing roadway performance measures for the Minneapolis-St. Paul region. Bidders with "seat-based" licensing can assume that there will be five or fewer concurrent users of the traffic speed data sets.
9. Licensing rights shall be provided that permits TTI to publicly release and redistribute these derivative congestion statistics at the segment-level (e.g., 2- to 5-mile long directional sections of road). Examples of these derivative congestion statistics include, but are not limited to, measures such as start time of congestion, end time of congestion, average congestion duration, average multi-hour speed, travel time index, travel delay, etc.).
10. The winning bidder shall provide the required traffic speed data sets (and optional data sets if so indicated) to TTI within 60 days of award notice.

## Proposal Options

In addition to the required specifications detailed in the previous section (i.e., 2011 average speeds and other statistical measures), there are three optional elements that may be bid as separate cost line items. Proposers are not required to submit a bid on these optional elements; however, the provision of these options and their respective bid costs will be considered in the evaluation of proposals.

- Option 1: The proposer may offer an option for "unlimited use" licensing for the 2011 data, which permits TTI and/or MnDOT (and/or other public sector partners in Minnesota) to perform an unlimited number of analyses of the 2011 data. If the unlimited
use license option is offered, it shall also permit the derivative works to be publicly distributed by these other public agencies. Bidders with "seat-based" licensing can assume that there will be between 6 and 50 concurrent users of the traffic speed data sets for this "unlimited use" option.
- Option 2: The proposer may offer an option to provide average traffic speeds and other statistical measures for calendar year 2010. If this option is proposed, the 2010 data shall meet the exact same required specifications as stated for 2011.
- Option 3: If Option 2 is bid, the proposer may also offer an option for "unlimited use" licensing for the 2010 data. If this option is offered, licensing rights shall be provided which permits TTI and/or MnDOT (and/or other public sector partners in Minnesota) to perform an unlimited number of analyses of the 2010 data. If the unlimited use license option is offered for 2010 data, it shall also permit the derivative works to be publicly distributed by these other public agencies. Bidders with "seat-based" licensing can assume that there will be between 6 and 50 concurrent users of the traffic speed data sets for this "unlimited use" option.

If a bid is provided for any of these options, proposers should indicate for how long that option price is valid (e.g., if MnDOT or a partner agency decided to license the 2010 data or purchase an "unlimited use" license after the base 2011 licensing).

## Proposal Submittals

Interested proposers shall submit the following:

- A technical proposal (not to exceed 10 pages) that briefly summarizes the sources of the average traffic speed data, analytical processes, quality assurance practices. The technical proposal should also summarize past experience with developing and delivering historical speed data to public sector agencies.
- A cost bid for 2011 average traffic speed data and associated statistical measures that meets the Required Specifications.

Interested proposers may also submit one or more of the following:

- A cost bid for Option 1, Unlimited Use Licensing for 2011 Traffic Speed Data
- A cost bid for Option 2, Single Use Licensing for 2010 Traffic Speed Data
- A cost bid for Option 3, Unlimited Use Licensing for 2010 Traffic Speed Data


## Evaluation Criteria

Proposals will be evaluated based on the following criteria:

1. Demonstration (via the technical proposal) that vendor can deliver data that meets all required specifications. Maximum of 20 points.
2. Cost for data that meets the Required Specifications. Maximum of 30 points.
3. Provision of bids for optional data products/services and their respective costs. Maximum of 20 points.
4. Past experience (as documented in the technical proposal) with developing historical average speed datasets. Maximum of 30 points.

Appendix B: System, Corridor, and Segment Performance Measure Results for the MnDOT Arterial Street Network

Table B-1. Summary Performance Measures for the Arterial System within the Twin Cities Metro Area

| Length <br> of | Total <br> Arterial <br> Annual | Peak <br> Period <br> Delay | Total <br> Delay | Annual <br> Target <br> Delay | AM Peak <br> Travel <br> Time <br> Index | PM Peak <br> Travel <br> Time <br> Index | AM Peak <br> Planning <br> Time <br> Index | PM Peak <br> Planning <br> Time <br> Index | Average <br> Delay per <br> Mile |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Inder | Average <br> Target <br> Delay per <br> Mile |  |  |  |  |  |  |  |  |
| miles | $7,589,215$ <br> person- <br> hours | $3,858,619$ <br> person- <br> hours | $4,073,068$ <br> person-hours | 1.07 | 1.08 | 1.36 | 1.41 | 4,301 person- <br> hours per <br> mile | 2,308 person- <br> hours per mile |

Note: AM/PM Travel Time Index and AM/PM Planning Time Index only account for weekdays, but Annual Delay, Annual Target Delay account for both weekdays and weekends

Table B-2. Summary Performance Measures for the 22 Arterial Corridors

| CorridorName | Length | Annual Delay | Annual Target Delay | AM Peak Travel Time Index | AM Peak Planning Time Index | PM Peak Travel Time Index | PM Peak Planning Time Index | Delay per Mile | Target Delay per Mile |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| MN-3 | 59.17 | 68418 | 2271 | 1.05 | 1.31 | 1.02 | 1.31 | 1156 | 38 |
| MN-5 | 100.74 | 332767 | 26273 | 1.05 | 1.41 | 1.04 | 1.31 | 3303 | 261 |
| MN-7 | 68.79 | 191399 | 38273 | 1.04 | 1.24 | 1.05 | 1.28 | 2782 | 556 |
| US-8 | 36.88 | 58046 | 2996 | 1.04 | 1.25 | 1.04 | 1.23 | 1574 | 81 |
| US-10 | 79.37 | 612185 | 514640 | 1.06 | 1.25 | 1.12 | 1.42 | 7713 | 6484 |
| US-12 | 47.28 | 98898 | 54465 | 1.07 | 1.24 | 1.04 | 1.20 | 2092 | 1152 |
| MN-13 | 68.57 | 232797 | 21596 | 1.07 | 1.39 | 1.06 | 1.34 | 3395 | 315 |
| CR-14 | 27.18 | 88470 | 23522 | 1.08 | 1.90 | 1.05 | 1.74 | 3255 | 865 |
| MN-19 | 48.61 | 31179 | 9296 | 1.03 | 1.35 | 1.02 | 1.64 | 641 | 191 |
| CR-21 | 25.48 | 22717 | 4111 | 1.04 | 1.42 | 1.03 | 1.47 | 891 | 161 |
| MN-25 | 100.97 | 260864 | 124388 | 1.05 | 1.48 | 1.08 | 1.61 | 2584 | 1232 |
| MN-36 | 41.62 | 477147 | 456141 | 1.14 | 1.47 | 1.12 | 1.39 | 11465 | 10960 |
| CSAH-36 | 4.83 | 13989 | 13989 | 1.12 | 1.34 | 1.03 | 1.27 | 2896 | 2896 |
| CSAH-37 | 4.32 | 32087 | 5851 | 1.11 | 1.56 | 1.11 | 1.50 | 7422 | 1354 |
| MN-41 | 18.72 | 101679 | 36687 | 1.08 | 1.47 | 1.09 | 1.64 | 5432 | 1960 |
| CSAH-42 | 40.84 | 363041 | 40507 | 1.06 | 1.45 | 1.09 | 1.64 | 8889 | 992 |
| MN-47 | 54.91 | 218511 | 49654 | 1.07 | 1.62 | 1.06 | 1.54 | 3979 | 904 |
| MN-50 | 32.11 | 17664 | 10151 | 1.03 | 1.19 | 1.02 | 1.16 | 550 | 316 |
| MN-51 | 22.57 | 316491 | 12940 | 1.05 | 1.36 | 1.10 | 1.64 | 14022 | 573 |
| MN-52 | 65.08 | 190772 | 190772 | 1.04 | 1.19 | 1.02 | 1.13 | 2931 | 2931 |
| MN-55 | 128.99 | 629983 | 173862 | 1.08 | 1.40 | 1.06 | 1.41 | 4884 | 1348 |
| US-61 | 121.21 | 442034 | 190589 | 1.05 | 1.35 | 1.04 | 1.38 | 3647 | 1572 |
| MN-65 | 62.74 | 518930 | 145638 | 1.09 | 1.46 | 1.11 | 1.58 | 8271 | 2321 |
| MN-77 | 22.28 | 205432 | 205432 | 1.12 | 1.47 | 1.05 | 1.23 | 9222 | 9222 |
| MN-95 | 146.57 | 84628 | 34891 | 1.02 | 1.29 | 1.02 | 1.52 | 577 | 238 |
| MN-96 | 20.35 | 4117 | 277 | 1.01 | 1.23 | 1.01 | 1.38 | 202 | 14 |
| MN-97 | 26.34 | 37274 | 7098 | 1.04 | 1.26 | 1.04 | 1.29 | 1415 | 269 |
| MN-101 | 32.65 | 77469 | 51993 | 1.03 | 1.34 | 1.03 | 1.23 | 2372 | 1592 |
| MN-110 | 8.93 | 43902 | 25354 | 1.07 | 1.37 | 1.06 | 1.33 | 4917 | 2839 |
| MN-120 | 14.76 | 62374 | 9420 | 1.05 | 1.53 | 1.04 | 1.70 | 4226 | 638 |
| MN-149 | 18.83 | 34267 | 1904 | 1.06 | 1.89 | 1.02 | 1.69 | 1819 | 101 |
| US-169 | 124.56 | 1484258 | 1484258 | 1.11 | 1.36 | 1.18 | 1.55 | 11916 | 11916 |
| US-212 | 36.57 | 15312 | 15312 | 1.01 | 1.08 | 1.01 | 1.08 | 419 | 419 |
| MN-244 | 9.40 | 24717 | 972 | 1.03 | 1.32 | 1.04 | 1.18 | 2629 | 103 |
| MN-252 | 7.73 | 142841 | 44991 | 1.14 | 1.49 | 1.16 | 1.61 | 18490 | 5824 |
| MN-280 | 7.97 | 40605 | 40605 | 1.04 | 1.20 | 1.06 | 1.30 | 5093 | 5093 |
| MN-282 | 15.24 | 9550 | 1453 | 1.07 | 1.55 | 1.01 | 1.34 | 627 | 95 |
| MN-284 | 11.29 | 2401 | 493 | 1.01 | 1.37 | 1.01 | 1.22 | 213 | 44 |

Note: 1. AM/PM Travel Time Index and AM/PM Planning Time Index only account for weekdays, but Annual Delay, Annual Target Delay account for both weekdays and weekends

Table B-3. Ranking Based on Annual Target Delay per Mile: For all Segments

| Corridor Name | From | To | Length | Direction | Functional Class | Annual Delay | Annual Delay per Mile | Annual Target Delay per Mile | Rank Annual Delay per Mile |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| MN-51 | I-94 | Snelling Ave (MN-51) | 2.73 | SB | 4 | 75,277 | 27,611 | 665 | 1 |
| MN-51 | Snelling Ave (MN-51) | I-94 | 2.73 | NB | 4 | 67,747 | 24,852 | 173 | 2 |
| MN-252 | I-694 | MN-610 | 3.95 | NB | 3 | 80,378 | 20,349 | 6,667 | 3 |
| CSAH-42 | I-35E | Langfod Ave (MN-13) | 5.09 | EB | 3 | 91,781 | 18,038 | 1,928 | 4 |
| MN-65 | 125th Ave | US-10 | 4.37 | SB | 3 | 78,767 | 18,005 | 5,411 | 5 |
| CSAH-42 | Langfod Ave (MN-13) | I-35E | 5.11 | WB | 3 | 87,275 | 17,078 | 1,552 | 6 |
| US-61 | CR-96 | Buffalo St | 1.93 | SB | 4 | 32,887 | 17,067 | 6,146 | 7 |
| MN-47 | US-10 | Bunker Lake Blvd | 1.53 | NB | 4 | 26,152 | 17,057 | 9,296 | 8 |
| MN-65 | US-10 | 125th Ave | 4.37 | NB | 3 | 74,508 | 17,032 | 5,644 | 9 |
| MN-252 | MN-610 | 1-694 | 3.78 | SB | 3 | 62,463 | 16,546 | 4,942 | 10 |
| MN-51 | I-94 | MN-36 | 4.02 | NB | 4 | 61,535 | 15,313 | 443 | 11 |
| MN-47 | Bunker Lake Blvd | US-10 | 1.58 | SB | 4 | 23,966 | 15,185 | 8,233 | 12 |
| CSAH-42 | MN-77 (Cedar Ave) | I-35E | 3.16 | EB | 3 | 46,302 | 14,651 | 1,830 | 13 |
| MN-51 | MN-36 | I-94 | 4.02 | SB | 4 | 58,875 | 14,650 | 161 | 14 |
| MN-77 | 140th St | I-35E | 2.35 | NB | 3 | 34,122 | 14,526 | 14,526 | 15 |
| US-61 | Buffalo St | CR-96 | 1.94 | NB | 4 | 27,635 | 14,269 | 4,067 | 16 |
| MN-25 | I-94 | US-10 | 3.65 | NB | 3 | 47,057 | 12,890 | 4,010 | 17 |
| MN-25 | US-10 | I-94 | 3.65 | SB | 3 | 46,149 | 12,629 | 3,265 | 18 |
| MN-13 | Langfod Ave (MN-13) | I-35W | 4.72 | NB | 3 | 58,627 | 12,412 | 1,206 | 19 |
| MN-65 | I-94 | 10th St | 0.98 | NB | 4 | 11,781 | 11,991 | 6,368 | 20 |
| MN-55 | MN-62 (Crosstown HWY) | I-35W | 6.31 | WB | 3 | 74,095 | 11,747 | 156 | 21 |
| MN-55 | US-169 | MN-100 | 2.53 | EB | 3 | 29,654 | 11,700 | 3,509 | 22 |
| MN-55 | I-35W | MN-62 (Crosstown HWY) | 6.22 | EB | 3 | 70,789 | 11,383 | 471 | 23 |
| MN-55 | MN-100 | US-169 | 2.51 | WB | 3 | 28,255 | 11,270 | 2,701 | 24 |
| MN-47 | I-694 | Osborne Rd | 2.59 | NB | 4 | 28,540 | 11,021 | 1,819 | 25 |
| MN-55 | CR-101 | 1-494 | 5.24 | EB | 3 | 56,777 | 10,833 | 10,833 | 26 |
| MN-7 | US-169 | MN-100 | 2.51 | EB | 3 | 26,338 | 10,481 | 2,710 | 27 |
| US-61 | CR-96 | I-694 | 3.20 | NB | 4 | 31,814 | 9,957 | 3,135 | 28 |
| MN-13 | I-35W | Langfod Ave (MN-13) | 4.80 | SB | 3 | 45,573 | 9,497 | 1,048 | 29 |
| MN-65 | Constance Blvd | Bunker Lake Blvd | 3.28 | SB | 3 | 30,827 | 9,400 | 2,435 | 30 |
| MN-55 | I-494 | US-169 | 3.58 | EB | 3 | 33,392 | 9,338 | 1,692 | 31 |
| MN-7 | I-494 | CR-101 | 2.70 | WB | 3 | 24,952 | 9,228 | 1,804 | 32 |
| MN-120 | Dellwood Ave, Mathomedi Ave, Wildwood Rd (MN-244) | MN-36 | 2.25 | SB | 4 | 20,564 | 9,140 | 2,487 | 33 |

Table B-3. Ranking Based on Annual Target Delay per Mile: For all Segments

| Corridor Name | From | To | Length | Direction | Functional Class | Annual Delay | Annual Delay per Mile | Annual Target Delay per Mile | Rank Annual Delay per Mile |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| MN-51 | Snelling Ave (MN-51) | Fort Rd, 7th St (MN-5) | 0.88 | SB | 4 | 8,013 | 9,137 | 2,914 | 34 |
| MN-25 | I-94 | CR-37 (70th St) | 3.63 | SB | 3 | 32,976 | 9,095 | 9,095 | 35 |
| MN-47 | Osborne Rd | I-694 | 2.59 | SB | 4 | 23,000 | 8,891 | 1,362 | 36 |
| CSAH-42 | I-35E | MN-77 (Cedar Ave) | 3.16 | WB | 3 | 27,947 | 8,853 | 270 | 37 |
| CSAH-37 | Sibley St | Randolph Ave | 2.17 | WB | 3 | 19,090 | 8,803 | 1,908 | 38 |
| MN-55 | MN-100 | I-94 | 3.07 | EB | 3 | 27,004 | 8,784 | 896 | 39 |
| MN-7 | MN-100 | US-169 | 2.78 | WB | 3 | 24,367 | 8,766 | 1,439 | 40 |
| MN-47 | St Anthony Pky | I-694 | 2.91 | NB | 4 | 25,255 | 8,675 | 2,852 | 41 |
| MN-65 | Viking Blvd | Constance Blvd | 3.69 | SB | 3 | 31,770 | 8,602 | 8,602 | 42 |
| MN-65 | 125th Ave | Bunker Lake Blvd | 1.49 | NB | 3 | 12,823 | 8,597 | 3,805 | 43 |
| MN-65 | Lowry Ave | I-694 | 3.75 | NB | 4 | 32,123 | 8,556 | 852 | 44 |
| MN-7 | CR-101 | I-494 | 2.70 | EB | 3 | 23,100 | 8,549 | 1,058 | 45 |
| MN-36 | E County Line Rd (MN-120) | US-61 | 3.85 | EB | 3 | 32,662 | 8,473 | 8,473 | 46 |
| MN-65 | I-694 | US-10 | 4.70 | NB | 3 | 39,415 | 8,388 | 122 | 47 |
| MN-41 | Lyman Blvd | US-212 | 2.41 | SB | 4 | 20,001 | 8,311 | 3,249 | 48 |
| CSAH-42 | MN-77 (Cedar Ave) | MN-3 (Chippendale Ave) | 4.43 | WB | 3 | 34,631 | 7,816 | 64 | 49 |
| MN-65 | Lowry Ave | Washington Ave | 2.61 | SB | 4 | 20,244 | 7,771 | 0 | 50 |
| US-61 | 1-694 | CR-96 | 3.19 | SB | 4 | 24,669 | 7,728 | 1,766 | 51 |
| MN-5 | I-35E | I-494 | 4.79 | WB | 2, 4 | 36,696 | 7,660 | 5 | 52 |
| MN-65 | US-10 | 1-694 | 4.70 | SB | 3 | 35,868 | 7,632 | 146 | 53 |
| MN-110 | Langfod Ave (MN-13) | I-35E | 1.12 | EB | 3 | 8,568 | 7,619 | 3,085 | 54 |
| MN-65 | 1-694 | Lowry Ave | 3.75 | SB | 4 | 28,568 | 7,610 | 508 | 55 |
| MN-5 | 1-494 | l-35E | 5.42 | EB | 2, 4 | 40,923 | 7,545 | 8 | 56 |
| MN-41 | US-212 | Lyman Blvd | 2.41 | NB | 4 | 18,158 | 7,536 | 2,696 | 57 |
| MN-25 | CR-37 (70th St) | 1-94 | 3.63 | NB | 3 | 27,258 | 7,518 | 7,518 | 58 |
| MN-110 | I-35E | Langfod Ave (MN-13) | 1.19 | WB | 3 | 8,918 | 7,502 | 3,762 | 59 |
| MN-41 | Lyman Blvd | Fort Rd, 7th St (MN-5) | 1.00 | NB | 4 | 7,495 | 7,491 | 7,491 | 60 |
| MN-5 | MN-41 | US-212 | 6.63 | EB | 4 | 49,401 | 7,452 | 751 | 61 |
| MN-55 | I-94 | MN-100 | 3.08 | WB | 3 | 22,723 | 7,390 | 746 | 62 |
| MN-51 | Fort Rd, 7th St (MN-5) | Snelling Ave (MN-51) | 0.88 | NB | 4 | 6,427 | 7,322 | 2,062 | 63 |
| MN-65 | Washington Ave | Lowry Ave | 2.61 | NB | 4 | 18,710 | 7,171 | 38 | 64 |
| MN-36 | E County Line Rd (MN-120) | Hilton Trl | 2.03 | WB | 3 | 14,483 | 7,123 | 1,003 | 65 |
| MN-65 | Constance Blvd | Viking Blvd | 3.69 | NB | 3 | 26,306 | 7,120 | 7,120 | 66 |
| MN-120 | MN-36 | Dellwood Ave, Mathomedi Ave, Wildwood Rd (MN-244) | 2.25 | NB | 4 | 15,834 | 7,040 | 1,500 | 67 |

Table B-3. Ranking Based on Annual Target Delay per Mile: For all Segments

| $\begin{array}{\|c} \text { Corridor } \\ \text { Name } \end{array}$ | From | To | Length | Direction | Functional Class | Annual Delay | Annual Delay per Mile | Annual Target Delay per Mile | Rank Annual Delay per Mile |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| CSAH-42 | Langfod Ave (MN-13) | Eagle Creek Ave | 2.93 | EB | 3, 4 | 19,871 | 6,772 | 1,462 | 68 |
| MN-55 | US-169 | 1-494 | 3.64 | WB | 3 | 24,190 | 6,642 | 658 | 69 |
| CSAH-42 | MN-3 (Chippendale Ave) | MN-77 (Cedar Ave) | 4.43 | EB | 3 | 29,111 | 6,576 | 62 | 70 |
| MN-55 | I-35W | 1-94 | 2.04 | WB | 4 | 13,100 | 6,425 | 8 | 71 |
| MN-36 | US-61 | E County Line Rd (MN-120) | 3.84 | WB | 3 | 24,096 | 6,269 | 6,269 | 72 |
| MN-47 | St Anthony Pky | MN-65 (Central Ave NE) | 2.93 | SB | 4 | 18,076 | 6,162 | 15 | 73 |
| MN-41 | Fort Rd, 7th St (MN-5) | Lyman Blvd | 1.01 | SB | 4 | 6,159 | 6,125 | 6,125 | 74 |
| CSAH-37 | Randolph Ave | Sibley St | 2.15 | EB | 3 | 12,996 | 6,032 | 795 | 75 |
| CR-14 | MN-65 (Central Ave NE) | US-10 | 5.55 | EB | 3 | 33,434 | 6,028 | 1,771 | 76 |
| US-61 | I-94 | I-494 | 4.93 | WB | 3 | 29,599 | 5,998 | 5,998 | 77 |
| MN-51 | MN-36 | I-694 | 3.86 | NB | 4 | 23,058 | 5,979 | 933 | 78 |
| MN-55 | I-94 | I-35W | 2.24 | EB | 4 | 13,318 | 5,947 | 22 | 79 |
| CR-14 | US-10 | MN-65 (Central Ave NE) | 5.57 | WB | 3 | 32,713 | 5,869 | 1,753 | 80 |
| US-61 | I-694 | Wheelock Pky | 3.92 | NB | 4 | 22,959 | 5,850 | 224 | 81 |
| CSAH-42 | Eagle Creek Ave | Langfod Ave (MN-13) | 2.93 | WB | 3, 4 | 16,702 | 5,692 | 634 | 82 |
| MN-65 | Bunker Lake Blvd | 125th Ave | 1.49 | SB | 3 | 8,459 | 5,680 | 415 | 83 |
| US-61 | 1-94 | Wheelock Pky | 3.26 | SB | 4 | 18,421 | 5,642 | 34 | 84 |
| MN-110 | I-35E | Delaware Ave (CR-63) | 1.60 | EB | 4 | 8,975 | 5,623 | 5,623 | 85 |
| US-61 | US-8 | MN-97 (Scandia Trail) | 2.32 | NB | 4 | 13,028 | 5,619 | 65 | 86 |
| MN-77 | I-35E | 140th St | 2.78 | SB | 3 | 14,523 | 5,221 | 5,221 | 87 |
| MN-41 | Chaska Blvd | US-212 | 1.79 | NB | 4 | 9,318 | 5,202 | 340 | 88 |
| US-61 | Wheelock Pky | I-94 | 3.30 | NB | 4 | 17,158 | 5,198 | 4 | 89 |
| MN-110 | Delaware Ave (CR-63) | I-35E | 1.60 | WB | 4 | 8,187 | 5,129 | 5,129 | 90 |
| MN-13 | I-35W | MN-77 (Cedar Ave) | 4.34 | NB | 3, 4 | 22,213 | 5,115 | 279 | 91 |
| MN-47 | CR-11 | Osborne Rd | 3.18 | SB | 4 | 16,041 | 5,045 | 398 | 92 |
| MN-97 | I-35 | US-61 | 2.33 | WB | 4 | 11,630 | 4,990 | 694 | 93 |
| US-61 | Mississippi River | Innovation Rd | 5.36 | EB | 3 | 26,429 | 4,931 | 4,931 | 94 |
| MN-5 | I-35E | 1-94 | 4.55 | EB | 4 | 22,235 | 4,890 | 0 | 95 |
| MN-41 | US-212 | Chaska Blvd | 1.79 | SB | 4 | 8,684 | 4,840 | 335 | 96 |
| MN-13 | MN-77 (Cedar Ave) | I-35W | 4.28 | SB | 3, 4 | 20,672 | 4,828 | 329 | 97 |
| MN-47 | MN-65 (Central Ave NE) | St Anthony Pky | 2.93 | NB | 4 | 14,068 | 4,803 | 53 | 98 |
| MN-55 | CR-19 | CR-101 | 5.68 | EB | 3 | 27,019 | 4,758 | 1,265 | 99 |
| MN-41 | Chaska Blvd | US-169 | 2.03 | SB | 4 | 9,494 | 4,687 | 1,236 | 100 |
| MN-13 | Eagle Creek Ave | CR-101 | 5.52 | NB | 4 | 25,872 | 4,685 | 712 | 101 |
| MN-5 | 1-94 | I-35E | 4.50 | WB | 4 | 21,048 | 4,682 | 0 | 102 |

Table B-3. Ranking Based on Annual Target Delay per Mile: For all Segments

| Corridor Name | From | To | Length | Direction | Functional Class | Annual Delay | Annual Delay per Mile | Annual Target Delay per Mile | Rank Annual Delay per Mile |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| MN-55 | Dodd Rd (MN-149) | Langfod Ave (MN-13) | 3.09 | WB | 3 | 14,391 | 4,656 | 894 | 103 |
| MN-65 | Bunker Lake Blvd | Constance Blvd | 3.28 | NB | 3 | 15,253 | 4,654 | 295 | 104 |
| MN-149 | MN-3 (Chippendale Ave) | MN-55 (Oleson HWY) | 2.86 | NB | 4 | 13,224 | 4,627 | 504 | 105 |
| US-61 | MN-97 (Scandia Trail) | US-8 | 2.31 | SB | 4 | 10,685 | 4,620 | 45 | 106 |
| MN-55 | 1-494 | CR-101 | 5.08 | WB | 3 | 23,158 | 4,560 | 4,560 | 107 |
| US-61 | 170th St | Buffalo St | 6.47 | NB | 4 | 29,475 | 4,553 | 1,501 | 108 |
| MN-5 | US-212 | MN-41 | 6.76 | WB | 4 | 30,696 | 4,540 | 128 | 109 |
| US-61 | Wheelock Pky | I-694 | 3.92 | SB | 4 | 17,717 | 4,516 | 200 | 110 |
| MN-51 | 1-694 | MN-36 | 3.47 | SB | 4 | 15,561 | 4,484 | 75 | 111 |
| MN-7 | US-169 | I-494 | 2.70 | WB | 3 | 12,084 | 4,471 | 573 | 112 |
| MN-25 | CR-37 (70th St) | MN-55 (Oleson HWY) | 5.48 | SB | 2, 3 | 24,223 | 4,423 | 1,069 | 113 |
| MN-36 | Manning Ave | Manning Ave (MN-95) | 3.66 | WB | 3 | 15,928 | 4,353 | 4,353 | 114 |
| MN-36 | Hilton Trl | E County Line Rd (MN-120) | 2.03 | EB | 3 | 8,829 | 4,346 | 131 | 115 |
| MN-5 | Lake Elmo Ave | MN-36 | 3.57 | EB | 4 | 15,431 | 4,317 | 1,218 | 116 |
| MN-5 | MN-36 | Lake Elmo Ave | 3.58 | WB | 4 | 15,081 | 4,216 | 1,132 | 117 |
| MN-55 | CR-101 | CR-19 | 5.67 | WB | 3 | 23,686 | 4,177 | 451 | 118 |
| US-169 | Marschall Rd | CR-101 | 4.86 | NB | 3 | 19,613 | 4,034 | 4,034 | 119 |
| MN-13 | CR-101 | Eagle Creek Ave | 5.56 | SB | 4 | 22,363 | 4,024 | 364 | 120 |
| MN-41 | US-169 | Chaska Blvd | 2.03 | NB | 4 | 8,070 | 3,983 | 320 | 121 |
| MN-101 | I-94 | US-10 | 7.17 | NB | 3 | 28,477 | 3,972 | 3,972 | 122 |
| MN-47 | I-694 | St Anthony Pky | 2.91 | SB | 4 | 11,540 | 3,964 | 609 | 123 |
| MN-5 | Laketown Pky | MN-41 | 8.75 | EB | 4 | 34,479 | 3,942 | 574 | 124 |
| MN-36 | Manning Ave | Hilton Trl | 4.27 | EB | 3 | 16,421 | 3,841 | 3,841 | 125 |
| US-169 | Marschall Rd | 150th St | 6.03 | SB | 3 | 22,988 | 3,813 | 3,813 | 126 |
| US-10 | Proctor Ave | MN-25 | 8.92 | EB | 3 | 33,636 | 3,770 | 211 | 127 |
| MN-47 | Osborne Rd | CR-11 | 3.15 | NB | 4 | 11,847 | 3,758 | 71 | 128 |
| MN-65 | 245th Ave | Viking Blvd | 6.51 | SB | 3 | 24,285 | 3,730 | 110 | 129 |
| MN-55 | Langfod Ave (MN-13) | Dodd Rd (MN-149) | 3.07 | EB | 3 | 11,424 | 3,725 | 284 | 130 |
| MN-110 | 1-494 | Delaware Ave (CR-63) | 1.70 | WB | 4 | 6,244 | 3,664 | 146 | 131 |
| MN-36 | Hilton Trl | Manning Ave | 4.28 | WB | 3 | 15,616 | 3,647 | 3,647 | 132 |
| US-12 | 1-494 | 6th Ave | 8.39 | EB | 3 | 30,175 | 3,598 | 3,598 | 133 |
| MN-3 | 160th St | Cliff Rd | 6.08 | NB | 4 | 21,828 | 3,587 | 160 | 134 |
| MN-25 | MN-55 (Oleson HWY) | CR-37 (70th St) | 5.48 | NB | 2, 3 | 19,337 | 3,531 | 453 | 135 |
| MN-7 | 1-494 | US-169 | 2.92 | EB | 3 | 10,235 | 3,502 | 258 | 136 |

Table B-3. Ranking Based on Annual Target Delay per Mile: For all Segments

| Corridor Name | From | To | Length | Direction | Functional Class | Annual Delay | Annual Delay per Mile | Annual Target Delay per Mile | Rank Annual Delay per Mile |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| US-61 | Innovation Rd | Mississippi River | 5.37 | WB | 3 | 18,104 | 3,374 | 3,374 | 137 |
| MN-41 | MN-7 (Yellowstone Trail) | Fort Rd, 7th St (MN-5) | 2.15 | SB | 4 | 7,246 | 3,364 | 1,008 | 138 |
| MN-41 | Fort Rd, 7th St (MN-5) | MN-7 (Yellowstone Trail) | 2.10 | NB | 4 | 7,054 | 3,352 | 1,039 | 139 |
| US-61 | Buffalo St | 170th St | 6.47 | SB | 4 | 21,205 | 3,277 | 876 | 140 |
| MN-149 | MN-55 (Oleson HWY) | MN-3 (Chippendale Ave) | 2.86 | SB | 4 | 9,342 | 3,262 | 162 | 141 |
| US-10 | Proctor Ave | Armstrong Blvd | 7.64 | WB | 2, 3 | 24,925 | 3,261 | 110 | 142 |
| MN-36 | Manning Ave (MN-95) | Manning Ave | 3.72 | EB | 3 | 11,989 | 3,226 | 3,226 | 143 |
| US-169 | CR-101 | Marschall Rd | 5.17 | SB | 3 | 16,404 | 3,174 | 3,174 | 144 |
| MN-25 | US-12 | MN-55 (Oleson HWY) | 8.25 | NB | 4 | 25,931 | 3,144 | 1,248 | 145 |
| US-8 | Olinda Trl | MN-98 | 4.52 | EB | 3 | 14,194 | 3,139 | 130 | 146 |
| MN-101 | US-10 | I-94 | 7.26 | SB | 3 | 22,740 | 3,131 | 3,131 | 147 |
| CSAH-36 | Sibley St | US-10 | 2.41 | EB | 3 | 7,406 | 3,069 | 3,069 | 148 |
| MN-120 | Fort Rd, 7th St (MN-5) | MN-36 | 3.06 | NB | 4 | 9,176 | 3,002 | 77 | 149 |
| US-61 | Mississippi River | 190th St | 5.13 | NB | 3, 4 | 15,382 | 2,996 | 196 | 150 |
| US-8 | MN-98 | Olinda Trl | 4.54 | WB | 3 | 13,255 | 2,921 | 2 | 151 |
| MN-120 | I-94 | Fort Rd, 7th St (MN-5) | 2.07 | NB | 4 | 5,985 | 2,898 | 87 | 152 |
| US-10 | Armstrong Blvd | Proctor Ave | 7.63 | EB | 2, 3 | 21,845 | 2,864 | 66 | 153 |
| MN-244 | MN-96 (Dellwood Rd) | County Line Rd | 4.70 | SB | 4 | 13,416 | 2,854 | 113 | 154 |
| MN-5 | MN-41 | Laketown Pky | 8.30 | WB | 4 | 23,296 | 2,808 | 134 | 155 |
| MN-25 | MN-55 (Oleson HWY) | US-12 | 8.25 | SB | 4 | 22,816 | 2,764 | 863 | 156 |
| MN-7 | Smithtown Rd | CR-101 | 7.62 | EB | 3 | 20,998 | 2,757 | 121 | 157 |
| CSAH-36 | US-10 | Sibley St | 2.42 | WB | 3 | 6,583 | 2,724 | 2,724 | 158 |
| MN-55 | US-61 | CR-85 (Goodwill Ave) | 4.79 | WB | 3 | 12,484 | 2,606 | 247 | 159 |
| MN-120 | Fort Rd, 7th St (MN-5) | I-94 | 2.07 | SB | 4 | 5,369 | 2,594 | 14 | 160 |
| MN-3 | Cliff Rd | 160th St | 6.08 | SB | 4 | 15,478 | 2,544 | 26 | 161 |
| US-61 | 80th St | I-494 | 4.30 | EB | 3 | 10,915 | 2,540 | 2,540 | 162 |
| MN-55 | Woodland Trl | CR-19 | 5.26 | EB | 3 | 13,289 | 2,528 | 129 | 163 |
| MN-47 | 167th Ave | Bunker Lake Blvd | 3.56 | SB | 4 | 8,970 | 2,519 | 475 | 164 |
| CR-21 | Langfod Ave (MN-13) | Egan Dr, 142 St. (CR-42) | 2.83 | EB | 4 | 6,930 | 2,451 | 267 | 165 |
| MN-101 | Fort Rd, 7th St (MN-5) | MN-7 (Yellowstone Trail) | 5.56 | NB | 4, 7 | 13,462 | 2,423 | 103 | 166 |
| MN-244 | County Line Rd | MN-96 (Dellwood Rd) | 4.70 | NB | 4 | 11,301 | 2,404 | 94 | 167 |
| US-10 | MN-25 | Proctor Ave | 8.92 | WB | 3 | 21,382 | 2,397 | 114 | 168 |
| US-169 | Delaware Ave | 150th St | 7.40 | NB | 3 | 17,666 | 2,386 | 2,386 | 169 |
| US-61 | I-494 | I-94 | 4.93 | EB | 3 | 11,745 | 2,382 | 2,382 | 170 |
| CR-14 | Lexington Ave | MN-65 (Central Ave NE) | 3.55 | EB | 3 | 8,247 | 2,320 | 455 | 171 |

Table B-3. Ranking Based on Annual Target Delay per Mile: For all Segments

| Corridor Name | From | To | Length | Direction | Functional Class | Annual Delay | Annual Delay per Mile | Annual Target Delay per Mile | Rank Annual Delay per Mile |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| CR-21 | Egan Dr, 142 St. (CR-42) | Langfod Ave (MN-13) | 2.81 | WB | 4 | 6,478 | 2,308 | 239 | 172 |
| US-12 | 6th Ave | I-494 | 8.30 | WB | 3 | 18,824 | 2,267 | 2,267 | 173 |
| MN-52 | 1-494 | 117th St | 7.03 | NB | 2, 3 | 15,434 | 2,196 | 2,196 | 174 |
| US-61 | MN-97 (Scandia Trail) | 170th St | 4.44 | NB | 4 | 9,628 | 2,168 | 2,168 | 175 |
| MN-55 | MN-25 | Woodland Trl | 10.24 | EB | 3 | 22,131 | 2,162 | 260 | 176 |
| CR-14 | MN-65 (Central Ave NE) | Lexington Ave | 3.56 | WB | 3 | 7,679 | 2,154 | 482 | 177 |
| US-61 | 190th St | Mississippi River | 5.13 | SB | 3, 4 | 11,007 | 2,144 | 0 | 178 |
| MN-55 | CR-85 (Goodwill Ave) | US-61 | 4.87 | EB | 3 | 10,382 | 2,130 | 194 | 179 |
| MN-13 | MN-77 (Cedar Ave) | MN-55 (Oleson HWY) | 5.21 | NB | 4 | 10,917 | 2,096 | 1 | 180 |
| US-169 | 150th St | Marschall Rd | 6.32 | NB | 3 | 12,833 | 2,029 | 2,029 | 181 |
| MN-19 | 141st Ave | 181st Ave | 5.98 | SB | 4 | 11,999 | 2,006 | 64 | 182 |
| US-12 | Hennepin | 6th Ave | 8.96 | WB | 3 | 17,884 | 1,996 | 360 | 183 |
| MN-13 | MN-55 (Oleson HWY) | MN-77 (Cedar Ave) | 5.21 | SB | 4 | 10,389 | 1,993 | 37 | 184 |
| MN-7 | CR-92 | Smithtown Rd | 5.52 | EB | 3 | 10,971 | 1,987 | 75 | 185 |
| US-61 | I-494 | 80th St | 4.30 | WB | 3 | 8,388 | 1,952 | 1,952 | 186 |
| US-12 | 6th Ave | Hennepin | 8.90 | EB | 3 | 17,384 | 1,952 | 239 | 187 |
| MN-7 | CR-101 | Smithtown Rd | 7.61 | WB | 3 | 14,459 | 1,901 | 26 | 188 |
| US-61 | US-8 | I-35 | 3.88 | SB | 4 | 7,278 | 1,877 | 391 | 189 |
| MN-97 | Manning Trl | US-61 | 4.93 | EB | 4 | 9,038 | 1,833 | 139 | 190 |
| MN-55 | Dodd Rd (MN-149) | US-52 | 4.33 | EB | 3 | 7,867 | 1,816 | 40 | 191 |
| MN-19 | 181st Ave | 141st Ave | 5.86 | EB | 4 | 10,544 | 1,799 | 47 | 192 |
| MN-95 | I-94 | MN-36 | 5.65 | NB | 4 | 10,058 | 1,780 | 55 | 193 |
| MN-120 | MN-36 | Fort Rd, 7th St (MN-5) | 3.07 | SB | 4 | 5,445 | 1,775 | 3 | 194 |
| MN-13 | Langford Ave | Eagle Creek Ave | 4.31 | NB | 4 | 7,606 | 1,764 | 132 | 195 |
| MN-110 | Delaware Ave (CR-63) | I-494 | 1.72 | EB | 4 | 3,010 | 1,751 | 1 | 196 |
| MN-55 | Woodland Trl | MN-25 | 10.25 | WB | 3 | 17,745 | 1,731 | 191 | 197 |
| MN-55 | CR-85 (Goodwill Ave) | US-52 | 6.60 | WB | 3 | 11,419 | 1,730 | 1,730 | 198 |
| US-61 | I-35 | US-8 | 3.88 | NB | 4 | 6,594 | 1,700 | 296 | 199 |
| MN-95 | US-8 | US-8 | 6.56 | EB | 3 | 10,882 | 1,659 | 1,659 | 200 |
| US-8 | 1-35 | MN-98 | 7.04 | WB | 3 | 11,413 | 1,621 | 128 | 201 |
| US-169 | 150th St | Delaware Ave | 7.40 | SB | 3 | 11,763 | 1,590 | 1,590 | 202 |
| MN-55 | CR-19 | Woodland Trl | 5.26 | WB | 3 | 8,325 | 1,583 | 33 | 203 |
| US-61 | 170th St | MN-97 (Scandia Trail) | 4.63 | SB | 4 | 7,286 | 1,574 | 1,574 | 204 |
| MN-65 | Viking Blvd | 245th Ave | 6.51 | NB | 3 | 9,939 | 1,527 | 0 | 205 |

Table B-3. Ranking Based on Annual Target Delay per Mile: For all Segments

| Corridor Name | From | To | Length | Direction | Functional Class | Annual Delay | Annual Delay per Mile | Annual Target Delay per Mile | Rank Annual Delay per Mile |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| MN-149 | MN-55 (Oleson HWY) | Wentworth Ave | 3.32 | NB | 4 | 5,007 | 1,507 | 0 | 206 |
| MN-52 | 117th St | I-494 | 7.04 | SB | 2, 3 | 10,067 | 1,429 | 1,429 | 207 |
| MN-95 | MN-36 | 1-94 | 5.13 | SB | 4 | 7,266 | 1,417 | 49 | 208 |
| MN-3 | 220th St | 160th St | 6.10 | NB | 4 | 8,059 | 1,322 | 44 | 209 |
| MN-97 | US-61 | Manning Trl | 4.93 | WB | 4 | 6,508 | 1,320 | 135 | 210 |
| MN-5 | Laketown Pky | MN-25 | 8.10 | WB | 4 | 10,549 | 1,303 | 198 | 211 |
| US-8 | MN-98 | 1-35 | 7.05 | EB | 3 | 9,169 | 1,301 | 123 | 212 |
| MN-13 | Eagle Creek Ave | Langford Ave | 4.31 | SB | 4 | 5,589 | 1,297 | 64 | 213 |
| MN-55 | US-52 | CR-85 (Goodwill Ave) | 6.61 | EB | 3 | 8,537 | 1,291 | 1,291 | 214 |
| MN-47 | Bunker Lake Blvd | 167th Ave | 3.56 | NB | 4 | 4,591 | 1,289 | 13 | 215 |
| MN-3 | 160th St | 220th St | 6.14 | SB | 4 | 7,437 | 1,211 | 31 | 216 |
| US-12 | MN-25 | Hennipin | 6.32 | WB | 3 | 7,649 | 1,210 | 17 | 217 |
| MN-55 | US-52 | Dodd Rd (MN-149) | 4.34 | WB | 3 | 5,156 | 1,189 | 0 | 218 |
| MN-7 | Smithtown Rd | CR-92 | 5.52 | WB | 3 | 6,466 | 1,172 | 4 | 219 |
| MN-97 | US-61 | I-35 | 2.53 | EB | 4 | 2,926 | 1,155 | 86 | 220 |
| CSAH-42 | MN-3 (Chippendale Ave) | US-52 | 4.80 | WB | 3 | 5,502 | 1,147 | 1,147 | 221 |
| MN-95 | 1-94 | 70th St | 6.97 | SB | 4 | 7,978 | 1,145 | 79 | 222 |
| MN-5 | MN-25 | Laketown Pky | 8.67 | EB | 4 | 9,921 | 1,144 | 198 | 223 |
| MN-5 | Arcade St | Century Ave | 4.99 | EB | 4 | 5,668 | 1,135 | 0 | 224 |
| US-61 | 80th St | Innovation Rd | 3.18 | WB | 3 | 3,594 | 1,130 | 1,130 | 225 |
| MN-97 | Manning Trl | Lofton Ave | 1.38 | WB | 4 | 1,553 | 1,128 | 1,128 | 226 |
| MN-5 | Century Ave | Lake Elmo Ave | 5.06 | EB | 4 | 5,656 | 1,118 | 64 | 227 |
| MN-101 | MN-7 (Yellowstone Trail) | Fort Rd, 7th St (MN-5) | 3.96 | SB | 4, 7 | 4,396 | 1,110 | 0 | 228 |
| MN-52 | Brandel Dr | 117th St | 4.68 | SB | 3 | 5,145 | 1,098 | 1,098 | 229 |
| MN-52 | 117th St | Brandel Dr | 4.68 | NB | 3 | 5,135 | 1,097 | 1,097 | 230 |
| US-12 | Hennipin | MN-25 | 6.40 | EB | 3 | 6,982 | 1,090 | 1 | 231 |
| MN-7 | MN-25 | CR-92 | 6.09 | EB | 3 | 6,531 | 1,073 | 1,073 | 232 |
| CR-21 | New Prague Blvd, E 280th St (MN-19) | 260th St | 2.02 | NB | 4 | 2,101 | 1,037 | 327 | 233 |
| MN-25 | MN-25 | MN-25 | 4.13 | WB | 3 | 4,281 | 1,037 | 1,037 | 234 |
| MN-25 | MN-25 | MN-25 | 4.13 | EB | 3 | 4,284 | 1,037 | 1,037 | 235 |
| MN-5 | Lake Elmo Ave | Century Ave | 5.06 | WB | 4 | 5,172 | 1,023 | 108 | 236 |
| MN-95 | US-8 | US-8 | 6.56 | WB | 3 | 6,645 | 1,013 | 1,013 | 237 |
| MN-101 | Minnesota River | Fort Rd, 7th St (MN-5) | 4.36 | NB | 4, 7 | 4,376 | 1,005 | 36 | 238 |

Table B-3. Ranking Based on Annual Target Delay per Mile: For all Segments

| Corridor Name | From | To | Length | Direction | Functional Class | Annual Delay | Annual Delay per Mile | Annual Target Delay per Mile | Rank Annual Delay per Mile |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| MN-149 | Wentworth Ave | MN-55 (Oleson HWY) | 3.32 | SB | 4 | 3,325 | 1,003 | 0 | 239 |
| MN-95 | 70th St | I-94 | 6.97 | NB | 4 | 6,903 | 990 | 51 | 240 |
| MN-5 | Century Ave | Arcade St | 4.99 | WB | 4 | 4,880 | 979 | 0 | 241 |
| MN-52 | CR-47 | Brandel Dr | 6.82 | SB | 3 | 6,561 | 963 | 963 | 242 |
| MN-52 | CR-47 | Cannon River | 8.39 | NB | 3 | 7,959 | 949 | 949 | 243 |
| MN-95 | MN-36 | Stonebridge Trl | 5.97 | WB | 3, 4 | 5,549 | 929 | 9 | 244 |
| MN-101 | Fort Rd, 7th St (MN-5) | Minnesota River | 4.35 | SB | 4, 7 | 4,018 | 924 | 11 | 245 |
| CR-21 | 260th St | New Prague Blvd, E 280th St (MN-19) | 2.02 | SB | 4 | 1,820 | 899 | 149 | 246 |
| MN-25 | CR-30 (181 St) | MN-7 (Yellowstone Trail) | 1.75 | EB | 4 | 1,453 | 830 | 414 | 247 |
| CSAH-42 | US-52 | MN-3 (Chippendale Ave) | 4.80 | EB | 3 | 3,919 | 816 | 816 | 248 |
| MN-97 | Olinda Trl | Manning Ave (MN-95) | 1.59 | WB | 4 | 1,286 | 811 | 381 | 249 |
| MN-97 | Lofton Ave | Manning Trl | 1.38 | EB | 4 | 1,073 | 779 | 779 | 250 |
| US-8 | Olinda Trl | Manning Ave (MN-95) | 6.87 | WB | 3 | 5,324 | 775 | 0 | 251 |
| CR-14 | Lexington Ave | I-35W | 4.47 | WB | 3 | 3,397 | 760 | 56 | 252 |
| MN-95 | Stonebridge Trl | MN-36 | 6.48 | EB | 3, 4 | 4,831 | 745 | 24 | 253 |
| US-61 | Innovation Rd | 80th St | 3.19 | EB | 3 | 2,356 | 739 | 739 | 254 |
| MN-282 | US-169 | Langfod Ave (MN-13) | 7.63 | EB | 4 | 5,604 | 734 | 134 | 255 |
| MN-52 | Brandel Dr | CR-47 | 6.82 | NB | 3 | 4,866 | 713 | 713 | 256 |
| US-61 | US-61 | Orlando Ave | 3.11 | NB | 4 | 2,167 | 697 | 697 | 257 |
| MN-7 | CR-92 | MN-25 | 6.09 | WB | 3 | 4,224 | 693 | 693 | 258 |
| US-8 | Manning Ave (MN-95) | Olinda Trl | 6.87 | EB | 3 | 4,691 | 683 | 92 | 259 |
| CR-21 | US-169 | 220th St | 3.54 | SB | 4 | 2,410 | 680 | 3 | 260 |
| MN-47 | Norris Lake Rd | 245th Ave | 2.93 | NB | 4 | 1,987 | 678 | 86 | 261 |
| CR-14 | I-35W | Lexington Ave | 4.47 | EB | 3 | 2,999 | 671 | 77 | 262 |
| MN-95 | I-35 | Sunrise Rd | 8.97 | EB | 4 | 5,974 | 666 | 86 | 263 |
| MN-50 | Darsow Ave | US-52 | 2.68 | EB | 4 | 1,728 | 645 | 160 | 264 |
| US-61 | Orlando Ave | US-61 | 3.22 | SB | 4 | 2,010 | 624 | 624 | 265 |
| MN-52 | Cannon River | CR-47 | 8.46 | SB | 3 | 5,215 | 617 | 617 | 266 |
| MN-96 | US-61 | Quail Rd | 2.82 | WB | 4 | 1,721 | 609 | 21 | 267 |
| US-212 | MN-25 | Zebra Ave | 3.78 | WB | 3 | 2,271 | 601 | 601 | 268 |
| MN-97 | Manning Ave (MN-95) | Olinda Trl | 1.59 | EB | 4 | 952 | 600 | 282 | 269 |

Table B-3. Ranking Based on Annual Target Delay per Mile: For all Segments

| Corridor Name | From | To | Length | Direction | Functional Class | Annual Delay | Annual Delay per Mile | Annual Target Delay per Mile | Rank Annual Delay per Mile |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| US-169 | Meridian St | Delaware Ave | 6.47 | NB | 3 | 3,859 | 597 | 597 | 270 |
| MN-50 | US-61 | US-52 | 7.86 | WB | 4 | 4,671 | 595 | 595 | 271 |
| US-169 | Delaware Ave | Meridian St | 6.20 | SB | 3 | 3,653 | 589 | 589 | 272 |
| MN-95 | MN-243 | MN-97 (Scandia Trail) | 5.65 | EB | 4 | 3,262 | 577 | 577 | 273 |
| MN-149 | Wentworth Ave | Fort Rd, 7th St (MN-5) | 3.24 | NB | 4 | 1,850 | 572 | 0 | 274 |
| MN-7 | Salem Ave (CR-33) | MN-25 | 4.97 | EB | 3 | 2,825 | 568 | 568 | 275 |
| MN-3 | MN-110 | Cliff Rd | 7.02 | SB | 4 | 3,954 | 564 | 2 | 276 |
| MN-50 | US-52 | Darsow Ave | 2.68 | WB | 4 | 1,473 | 549 | 73 | 277 |
| US-169 | Meridian St | 280th St | 6.89 | SB | 3 | 3,740 | 543 | 543 | 278 |
| MN-25 | MN-7 (Yellowstone Trail) | CR-30 (181 St) | 1.75 | SB | 4 | 950 | 542 | 170 | 279 |
| MN-50 | Darsow Ave | Chippendale Ave | 5.52 | WB | 4 | 2,876 | 521 | 90 | 280 |
| MN-50 | US-52 | US-61 | 7.85 | EB | 4 | 4,084 | 520 | 520 | 281 |
| MN-282 | Langfod Ave (MN-13) | US-169 | 7.60 | WB | 4 | 3,946 | 519 | 56 | 282 |
| MN-50 | Chippendale Ave | Darsow Ave | 5.52 | EB | 4 | 2,832 | 513 | 50 | 283 |
| MN-19 | 141st Ave | New Prague Blvd, E 280th St (MN-19) | 7.01 | EB | 4 | 3,580 | 511 | 511 | 284 |
| MN-95 | MN-97 (Scandia Trail) | MN-243 | 5.65 | WB | 4 | 2,845 | 503 | 503 | 285 |
| MN-19 | New Prague Blvd, E 280th St (MN-19) | 141st Ave | 6.87 | WB | 4 | 3,441 | 501 | 501 | 286 |
| US-212 | Zebra Ave | MN-25 | 3.78 | EB | 3 | 1,875 | 496 | 496 | 287 |
| MN-3 | 220th St | 280th St | 5.98 | SB | 4 | 2,961 | 495 | 54 | 288 |
| MN-96 | Quail Rd | US-61 | 2.82 | EB | 4 | 1,390 | 492 | 19 | 289 |
| US-212 | MN-25 | CR-53 | 7.67 | EB | 3 | 3,633 | 474 | 474 | 290 |
| MN-149 | Fort Rd, 7th St (MN-5) | Wentworth Ave | 3.24 | SB | 4 | 1,519 | 469 | 0 | 291 |
| MN-7 | Salem Ave (CR-33) | Zebra Ave | 2.04 | WB | 3 | 950 | 466 | 25 | 292 |
| MN-3 | Cliff Rd | MN-110 | 7.02 | NB | 4 | 3,211 | 458 | 1 | 293 |
| MN-7 | MN-25 | Salem Ave (CR-33) | 4.98 | WB | 3 | 2,240 | 450 | 450 | 294 |
| MN-97 | Olinda Trl | Lofton Ave | 2.84 | EB | 4 | 1,180 | 415 | 33 | 295 |
| US-212 | CR-53 | MN-25 | 7.70 | WB | 3 | 3,176 | 413 | 413 | 296 |
| CR-21 | 220th St | US-169 | 3.12 | NB | 4 | 1,272 | 408 | 0 | 297 |
| MN-3 | 280th St | 220th St | 6.02 | NB | 4 | 2,416 | 401 | 46 | 298 |
| MN-97 | Lofton Ave | Olinda Trl | 2.84 | WB | 4 | 1,128 | 397 | 49 | 299 |
| MN-3 | Northfield Blvd | 280th St | 4.37 | NB | 4 | 1,727 | 396 | 6 | 300 |
| MN-95 | 70th St | US-61 | 4.85 | SB | 4 | 1,863 | 384 | 384 | 301 |
| MN-95 | Sunrise Rd | I-35 | 8.97 | WB | 4 | 3,423 | 382 | 20 | 302 |

Table B-3. Ranking Based on Annual Target Delay per Mile: For all Segments

| Corridor <br> Name | From | To | Length | Direction | Functional Class | Annual Delay | Annual Delay per Mile | Annual Target Delay per Mile | Rank Annual Delay per Mile |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| MN-47 | 245th Ave | Norris Lake Rd | 2.91 | SB | 4 | 1,109 | 381 | 63 | 303 |
| US-212 | CR-53 | Jonathan Carver Pkwy | 7.01 | EB | 3 | 2,436 | 347 | 347 | 304 |
| US-169 | 280th St | Meridian St | 6.89 | NB | 3 | 2,380 | 346 | 346 | 305 |
| MN-95 | US-61 | 70th St | 4.81 | NB | 4 | 1,628 | 339 | 339 | 306 |
| MN-7 | Zebra Ave | Salem Ave (CR-33) | 2.04 | EB | 3 | 660 | 324 | 0 | 307 |
| MN-47 | 167th Ave | Viking Blvd | 3.99 | NB | 4 | 1,254 | 314 | 20 | 308 |
| MN-3 | 280th St | Northfield Blvd | 4.37 | SB | 4 | 1,346 | 308 | 6 | 309 |
| MN-25 | Fort Rd, 7th St (MN-5) | Salem Ave (CR-33) | 2.67 | WB | 4 | 805 | 302 | 32 | 310 |
| US-212 | Jonathan Carver Pkwy | CR-53 | 6.63 | WB | 3 | 1,920 | 290 | 290 | 311 |
| MN-47 | Viking Blvd | Norris Lake Rd | 3.84 | NB | 4 | 1,007 | 262 | 14 | 312 |
| MN-13 | 220th St | MN-282 (County Trail) | 4.07 | NB | 4 | 1,053 | 259 | 9 | 313 |
| MN-25 | State St | CR-122 (30th St) | 1.71 | SB | 4 | 438 | 255 | 56 | 314 |
| MN-5 | 212 | MN-25 | 3.52 | SB | 4 | 876 | 249 | 249 | 315 |
| MN-284 | Fort Rd, 7th St (MN-5) | US-212 | 5.65 | SB | 4 | 1,316 | 233 | 29 | 316 |
| MN-5 | MN-25 | 212 | 3.51 | NB | 4 | 760 | 216 | 216 | 317 |
| CR-21 | 220th St | 260th St | 4.57 | SB | 4 | 975 | 213 | 213 | 318 |
| US-61 | 240th St | 190th St | 5.01 | SB | 4 | 988 | 197 | 197 | 319 |
| MN-13 | MN-282 (County Trail) | 220th St | 4.07 | SB | 4 | 794 | 195 | 21 | 320 |
| MN-25 | CR-122 (30th St) | State St | 1.71 | NB | 4 | 334 | 195 | 34 | 321 |
| MN-96 | Manning Ave | Manning Ave (MN-95) | 2.82 | WB | 4 | 549 | 195 | 48 | 322 |
| MN-284 | US-212 | Fort Rd, 7th St (MN-5) | 5.65 | NB | 4 | 1,085 | 192 | 58 | 323 |
| MN-95 | Sunrise Rd | 350th St | 7.03 | EB | 4 | 1,290 | 183 | 183 | 324 |
| US-61 | 190th St | 240th St | 4.98 | NB | 4 | 912 | 183 | 183 | 325 |
| MN-47 | Viking Blvd | 167th Ave | 3.99 | SB | 4 | 710 | 178 | 8 | 326 |
| MN-95 | 350th St | US-8 | 6.06 | EB | 4 | 994 | 164 | 164 | 327 |
| MN-95 | 350th St | Sunrise Rd | 7.03 | WB | 4 | 1,147 | 163 | 163 | 328 |
| MN-25 | MN-25 | Creek Rd (CR-10) | 2.54 | SB | 4 | 411 | 162 | 162 | 329 |
| MN-25 | Creek Rd (CR-10) | MN-25 | 2.54 | NB | 4 | 411 | 162 | 162 | 330 |
| CR-21 | 260th St | 220th St | 4.57 | NB | 4 | 733 | 160 | 160 | 331 |


| $\begin{aligned} & \text { Corridor } \\ & \text { Name } \end{aligned}$ | From | To | Length | Direction | Functional Class | Annual Delay | Annual Delay per Mile | Annual Target Delay per Mile | Rank Annual Delay per Mile |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| MN-95 | US-8 | 350th St | 6.06 | WB | 4 | 882 | 146 | 146 | 332 |
| MN-95 | US-8 | MN-243 (Osecola Road) | 4.75 | EB | 4 | 605 | 127 | 127 | 333 |
| MN-47 | Norris Lake Rd | Viking Blvd | 3.84 | SB | 4 | 398 | 104 | 17 | 334 |
| MN-13 | 280th St | 220th St | 6.09 | NB | 4 | 613 | 101 | 101 | 335 |
| MN-19 | 181st Ave | 251st Ave | 7.05 | WB | 4 | 676 | 96 | 96 | 336 |
| MN-96 | Manning Ave (MN-95) | Manning Ave | 2.82 | EB | 4 | 252 | 89 | 10 | 337 |
| MN-13 | 220th St | 280th St | 6.08 | SB | 4 | 516 | 85 | 85 | 338 |
| MN-19 | 251st Ave | 181st Ave | 7.05 | EB | 4 | 567 | 80 | 80 | 339 |
| MN-25 | CR-30 (181 St) | US-12 | 2.99 | NB | 4 | 231 | 77 | 77 | 340 |
| MN-25 | US-12 | CR-30 (181 St) | 2.99 | SB | 4 | 230 | 77 | 77 | 341 |
| MN-25 | 221 St. (CR-32) | CR-30 (181 St) | 3.06 | NB | 4 | 226 | 74 | 0 | 342 |
| MN-25 | Salem Ave (CR-33) | Fort Rd, 7th St (MN-5) | 2.67 | EB | 4 | 178 | 67 | 7 | 343 |
| MN-25 | CR-122 (30th St) | MN-7 (Yellowstone Trail) | 3.19 | SB | 4 | 204 | 64 | 64 | 344 |
| MN-25 | CR-30 (181 St) | 221 St. (CR-32) | 3.06 | SB | 4 | 177 | 58 | 0 | 345 |
| MN-25 | CR-30 (181 St) | CR-20 (Watertown Rd) | 4.18 | SB | 4 | 212 | 51 | 51 | 346 |
| MN-19 | Lehnert Ln | 251st Ave | 4.40 | EB | 4 | 207 | 47 | 47 | 347 |
| MN-25 | MN-7 (Yellowstone Trail) | CR-122 (30th St) | 3.18 | NB | 4 | 148 | 47 | 47 | 348 |
| MN-95 | MN-243 (Osecola Road) | US-8 | 4.75 | WB | 4 | 209 | 44 | 44 | 349 |
| MN-19 | 251st Ave | Lehnert Ln | 4.40 | WB | 4 | 165 | 37 | 37 | 350 |
| MN-95 | Maple St | Stonebridge Trl | 6.63 | EB | 4 | 200 | 30 | 0 | 351 |
| MN-95 | MN-97 (Scandia Trail) | Maple St | 4.22 | EB | 4 | 115 | 27 | 0 | 352 |
| MN-96 | Manning Ave | Quail Rd | 4.53 | EB | 4 | 111 | 25 | 1 | 353 |
| MN-25 | CR-20 (Watertown Rd) | CR-30 (181 St) | 4.18 | NB | 4 | 98 | 23 | 23 | 354 |
| MN-96 | Quail Rd | Manning Ave | 4.53 | WB | 4 | 94 | 21 | 0 | 355 |
| MN-95 | Maple St | MN-97 (Scandia Trail) | 4.22 | WB | 4 | 36 | 9 | 0 | 356 |
| MN-25 | Fort Rd, 7th St (MN-5) | 221 St. (CR-32) | 3.26 | NB | 4 | 27 | 8 | 8 | 357 |
| MN-95 | Stonebridge Trl | Maple St | 6.63 | WB | 4 | 42 | 6 | 0 | 358 |
| MN-25 | 221 St. (CR-32) | Fort Rd, 7th St (MN-5) | 3.26 | SB | 4 | 20 | 6 | 6 | 359 |

